

Limits to Adaptation

Case Study Evidence from around the World

Reinhard Mechler

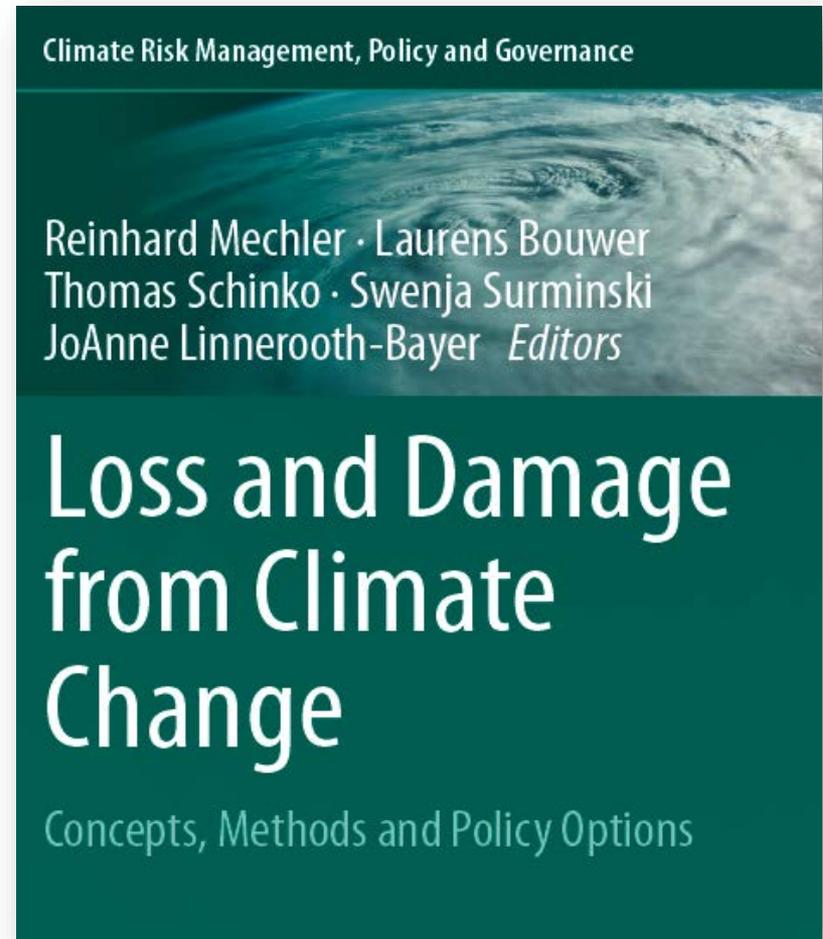
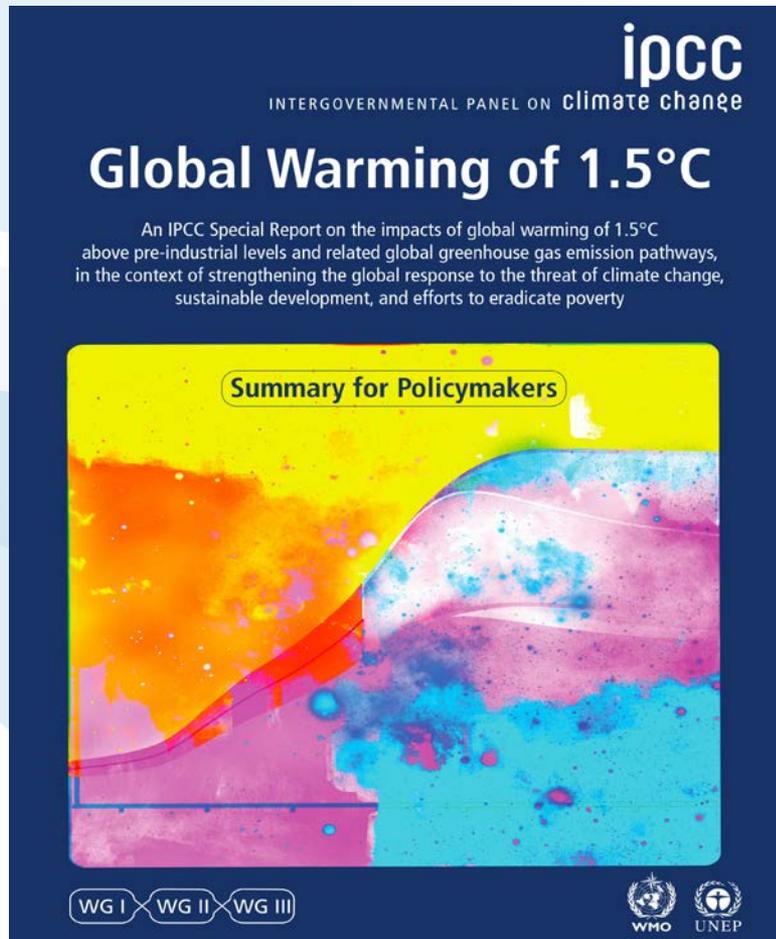
Klimatag 2019

Wien, 26.4.2019

Overview

- Context: Loss and Damage debate
- Adaptation limits & frontiers
- Emerging evidence
- Conclusions and Implications

Publications

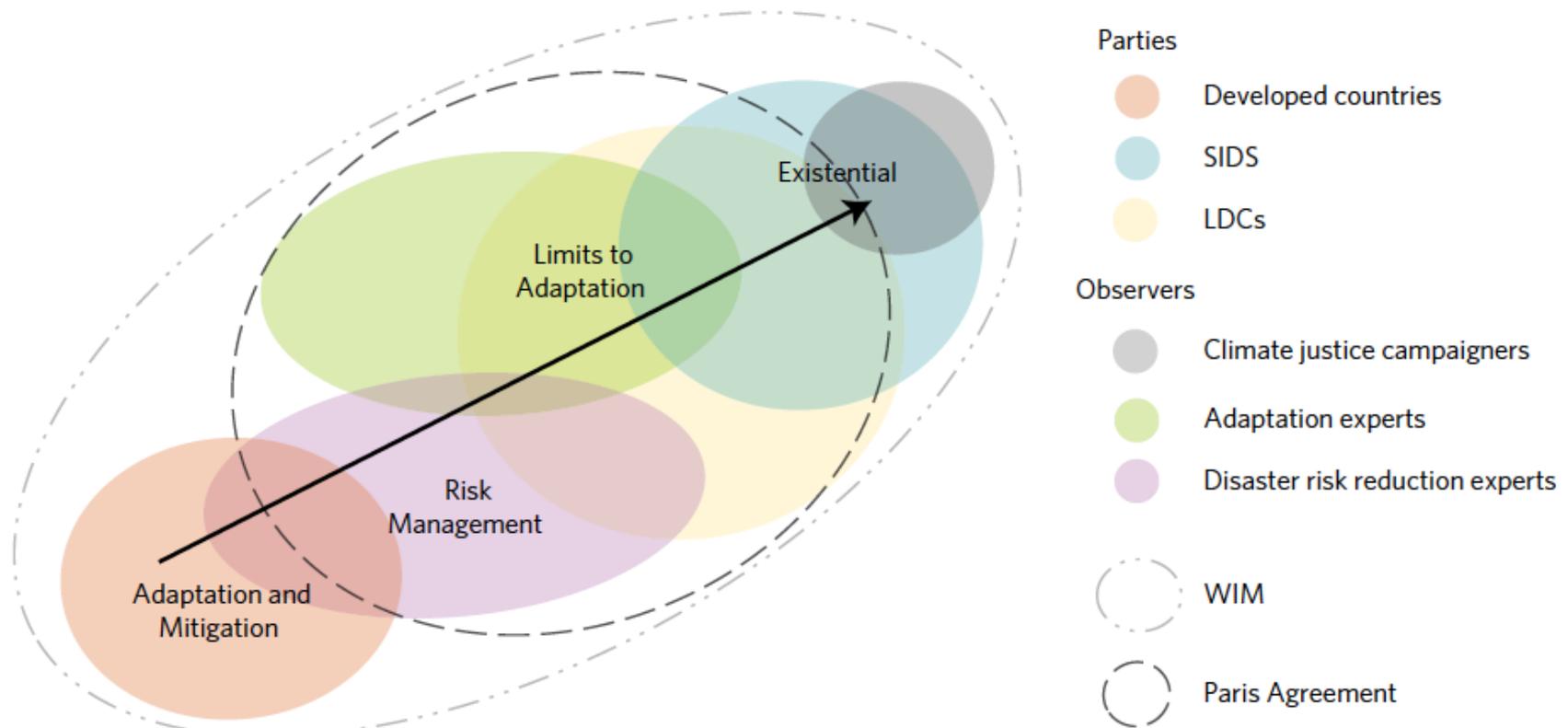


The Loss & Damage Debate

- **AOSIS** in **1991** proposed establishment of a compensation scheme for the most vulnerable small island and low-lying coastal states
- **Warsaw Loss and Damage mechanism institutionalised in 2013**
- L&D has **stand-alone article in Paris agreement 2015**
- **Contested policy space**
- Warsaw mechanism to be reviewed at COP25 end 2019
- IPCC picked up the debate in the SR1.5



Perspectives on Loss and Damage



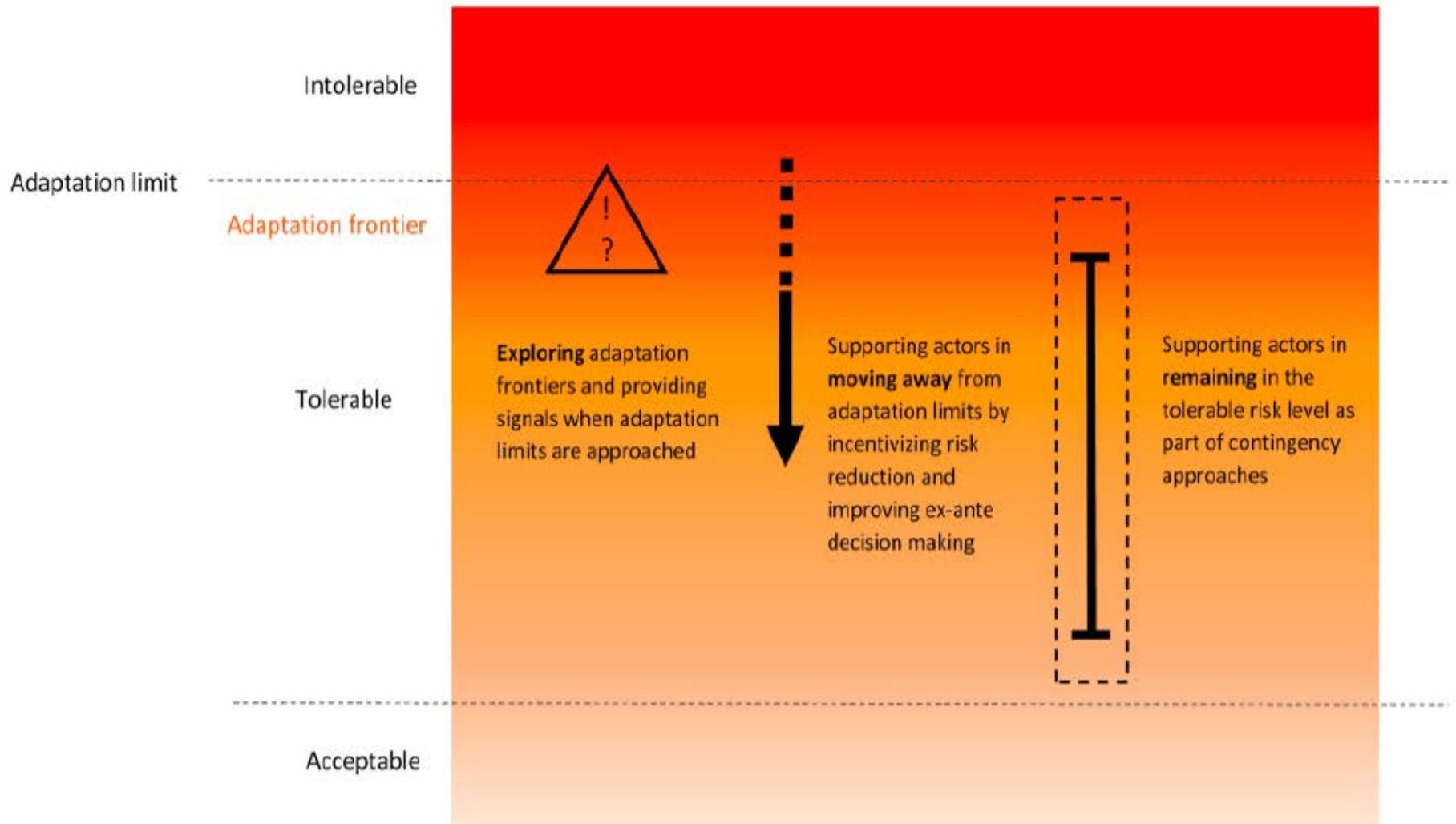
Boyd et al., 2017

Adaptation limits & frontiers

Definitions

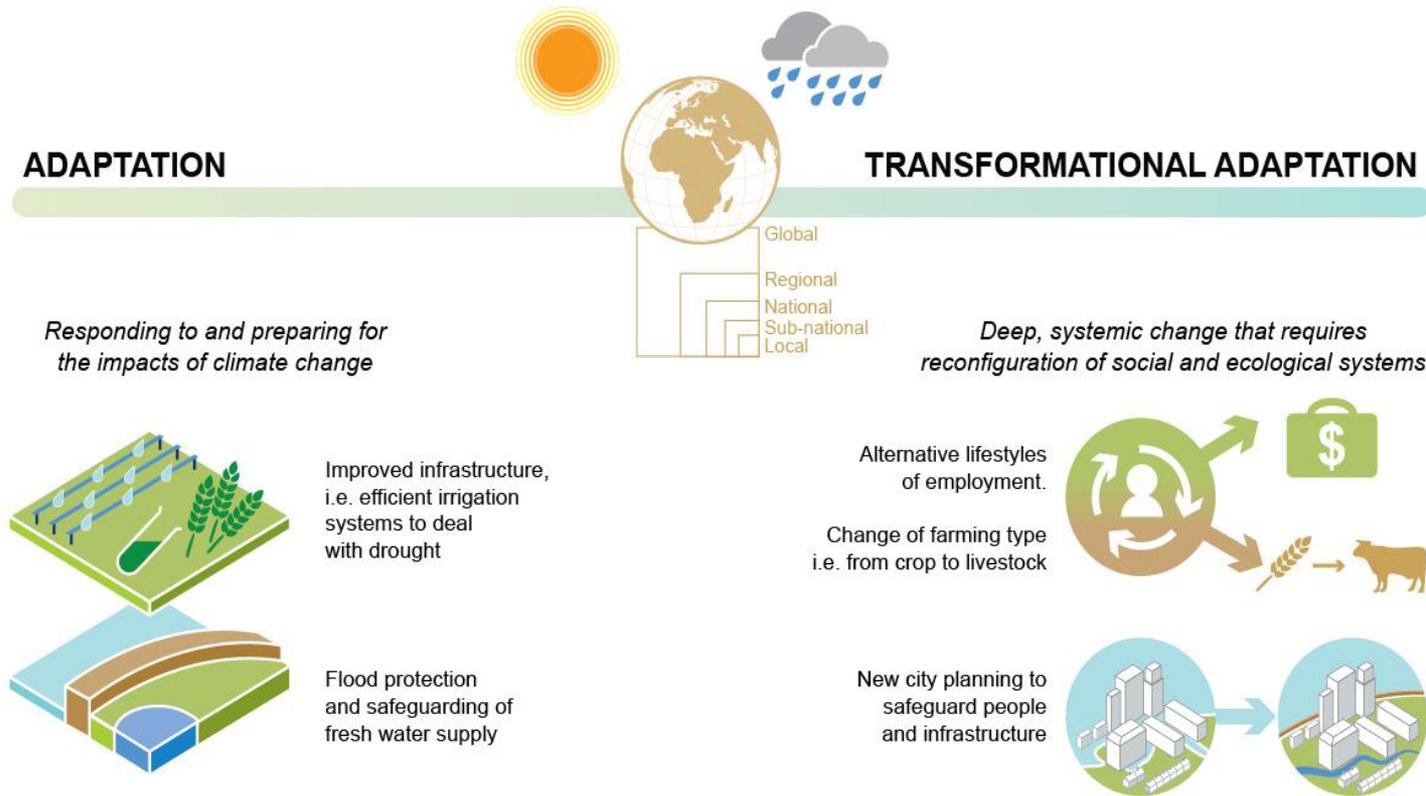
- Loci at which adaptation actions can no longer guarantee key actor objectives or system's needs can no longer be achieved (*Klein et al. (2014)*):
- *Hard Limit*: “The point at which no actions are possible to avoid irreversible impacts.”
---> Typical for natural systems with no/little adaptive capacity
- *Soft limits*: options are currently not available to avoid intolerable risks through adaptive action. Depending on context, soft limits become hard, if the exposed have no means and space to move
---> Typical for social systems
- *Intolerable risks* suggest a point where an actor/population/sector must either live with the risk of escalating losses and damages, or transform to avoid the risk (Dow et al. 2013).
- *Adaptation frontier*: a “socio-ecological system's transitional adaptive operating space between safe and unsafe domains” (Preston et al. 2014)

Limits, adaptation, frontiers



Chapter 13: Laura Schäfer, Koko Warner, Sönke Kreft.
Exploring and Managing Adaptation Frontiers
with Climate Risk Insurance.

IPCC SR1.5 report: Incremental and transformational adaptation



De Coninck et al. 2018
(IPCC SR1.5, Ch. 4)

Multiple Methods

- Conceptualization
- Biophysical impact modelling & climate scenarios
- Expert-based compound risk analysis & climate scenarios
- Surveys, focus groups, stakeholder workshops on risks and responses
- Risk comparisons

Evidence: Soft and hard limits

Table 5.2: Soft and hard adaptation limits in the context of 1.5°C and 2°C of global warming

System/Region	Example	Soft Limit	Hard Limit
Coral reefs	Loss of 70-90% of tropical coral reefs by mid-century under 1.5°C scenario (total loss under 2°C scenario) (see Chapter 3, Sections 3.4.4 and 3.5.2.1, Box 3.4)		✓
Biodiversity	6% of insects, 8% of plants and 4% of vertebrates lose over 50% of the climatically determined geographic range at 1.5°C (18% of insects, 16% of plants, 8% of vertebrates at 2°C) (see Chapter 3, Section 3.4.3.3)		✓
Poverty	24-357 million people exposed to multi-sector climate risks and vulnerable to poverty at 1.5°C (86-1,220 million at 2°C) (see Section 5.2.2)	✓	
Human health	Twice as many megacities exposed to heat stress at 1.5°C compared to present, potentially exposing 350 million additional people to deadly heat wave conditions by 2050 (see Chapter 3, Section 3.4.8)	✓	✓
Coastal livelihoods	Large-scale changes in oceanic systems (temperature, acidification) inflict damage and losses to livelihoods, income, cultural identity and health for coastal-dependent communities at 1.5°C (potential higher losses at 2°C) (see Chapter 3, Sections 3.4.4, 3.4.5, 3.4.6.3, Box 3.4, Box 3.5, Cross-Chapter Box 6; Chapter 4, Section 4.3.5; Section 5.2.3)	✓	✓
Small Island Developing States	Sea level rise and increased wave run up combined with increased aridity and decreased freshwater availability at 1.5°C warming potentially leaving several atoll islands uninhabitable (see Chapter 3, Sections 3.4.3, 3.4.5, Box 3.5; Chapter 4, Cross-Chapter Box 9)		✓

Cross-chapter box in Roy et al. 2018 (IPCC SR1.5 ch. 5)

Evidence on risks, adaptation and limits

System (RFC)	Regions	1.5°C	2°C	Adaptation	Scope for adaptation	Limit
Coral reefs (1)	Tropics	70-90% loss	99% loss	Artificial reefs, water clean-up and cooling	Very limited	Hard
Terrestrial and wetland ecosystems (1)	Global	6% of insects, 8% of plants and 4% of vertebrates lose over 50% of the climatically determined geographic range	18% of insects, 16% of plants and 8% of vertebrates	Water & vegetation management, increased connectivity	Limited	Hard
Human Health (2,3,4)	Global, part. tropics	+ 350 million people exposed to deadly heatwaves in megacities by 2050	[not reported]	Hydration, cooling zones, green roofs	Medium, low in tropics	Soft and hard (e.g. for outdoor workers)
Coastal livelihoods and islands (2,3)	Global, Asia, SIDS in Pacific and Caribbean	31-69 million people at risk. Sea level rise, increased wave run up, increased aridity & decreased freshwater availability leaving several atoll islands uninhabitable	32-79 million people at risk	Coastal defences, ecosystem-based adaptation,	Low-medium	Hard

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L&D book: further tentative evidence of limits and frontiers

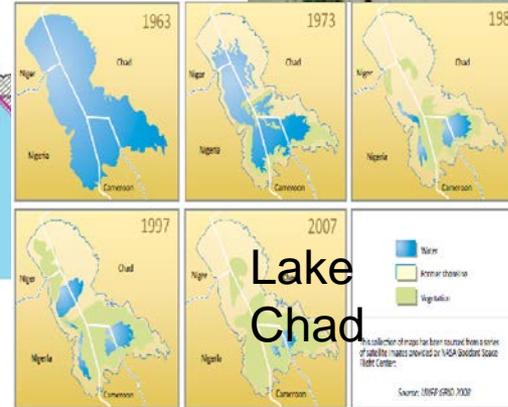
Marshall Islands



Vanuatu



Bangladesh



Lake Chad



Arctic

Senegal



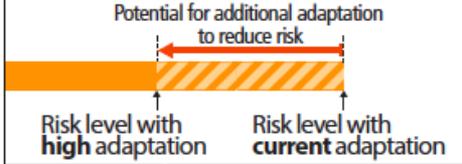
Nepal



Peru



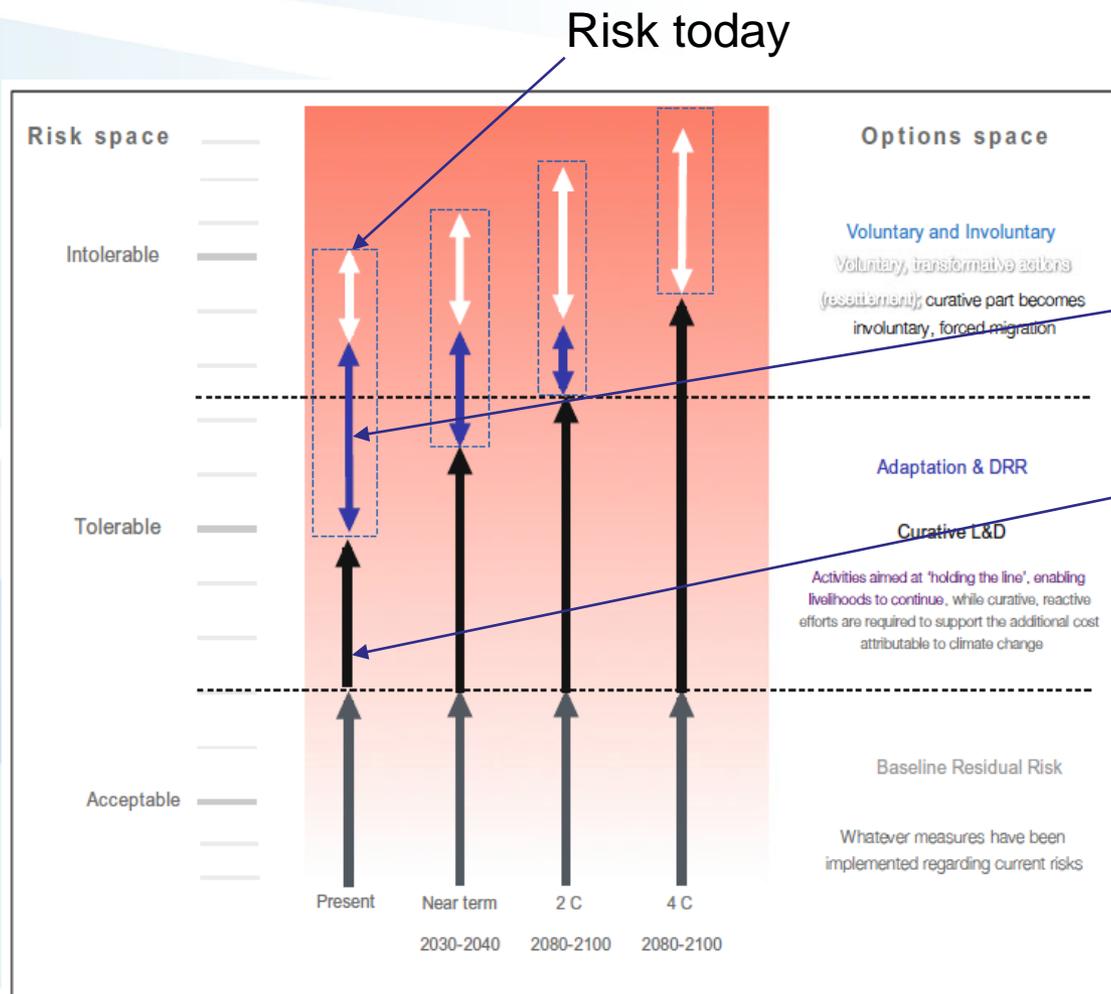
SIDS: IPCC expert risk analysis

Climate-related drivers of impacts								Level of risk & potential for adaptation																							
 Warming trend	 Extreme temperature	 Drying trend	 Extreme precipitation	 Damaging cyclone	 Sea level	 Ocean acidification	 Sea surface temperature	 <p>Potential for additional adaptation to reduce risk</p> <p>Risk level with high adaptation Risk level with current adaptation</p>																							
<p>The interaction of rising global mean sea level in the 21st century with high-water-level events will threaten low-lying coastal areas (<i>high confidence</i>)</p> <p>[29.4, Table 29-1; WGI AR5 13.5, Table 13.5]</p>		<ul style="list-style-type: none"> • High ratio of coastal area to land mass will make adaptation a significant financial and resource challenge for islands. • Adaptation options include maintenance and restoration of coastal landforms and ecosystems, improved management of soils and freshwater resources, and appropriate building codes and settlement patterns. 								<table border="1"> <thead> <tr> <th></th> <th>Very low</th> <th>Medium</th> <th>Very high</th> </tr> </thead> <tbody> <tr> <td>Present</td> <td colspan="3"></td> </tr> <tr> <td>Near term (2030–2040)</td> <td colspan="3"></td> </tr> <tr> <td rowspan="2">Long term (2080–2100)</td> <td colspan="3"></td> </tr> <tr> <td colspan="3"></td> </tr> </tbody> </table>				Very low	Medium	Very high	Present				Near term (2030–2040)				Long term (2080–2100)						
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Nurse et al., 2014

Risk and policy space

Pacific SIDS

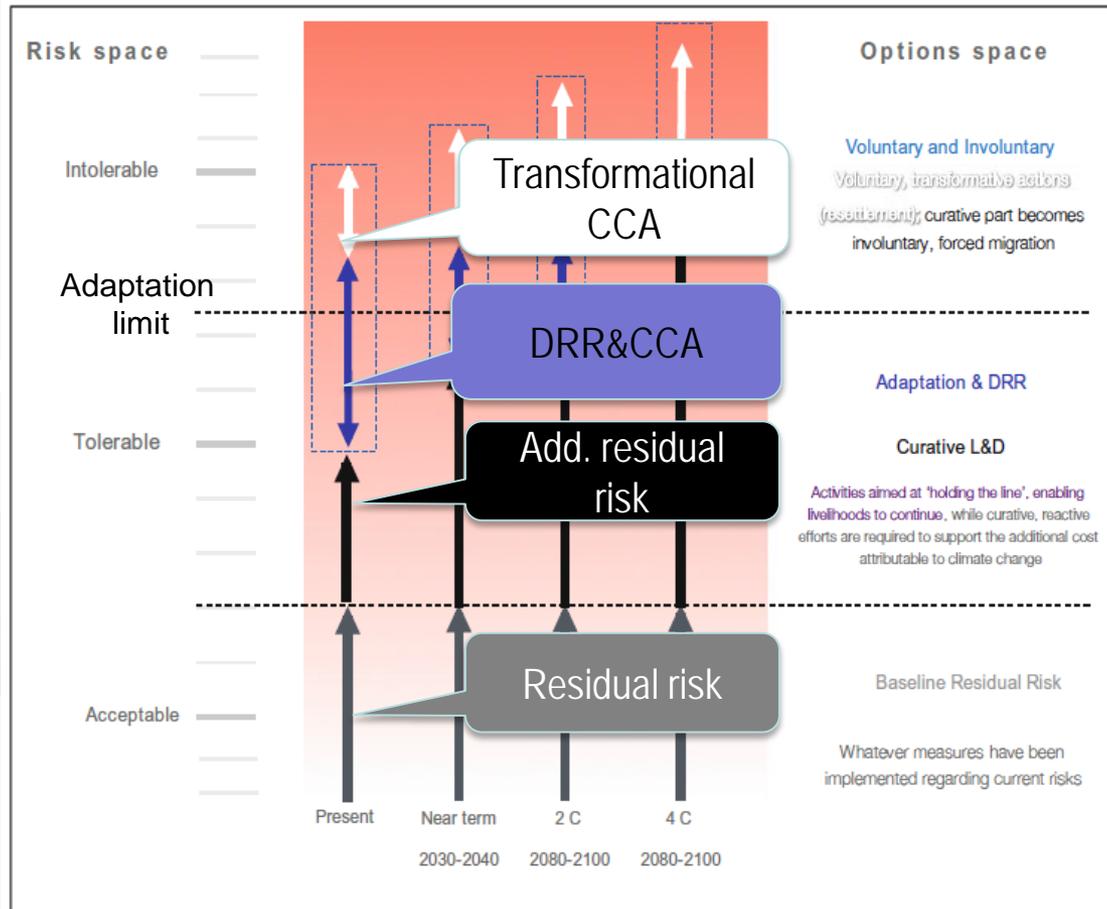


Currently unavoided-risk reduction potential

Unavoidable

Risk and policy space

Pacific SIDS

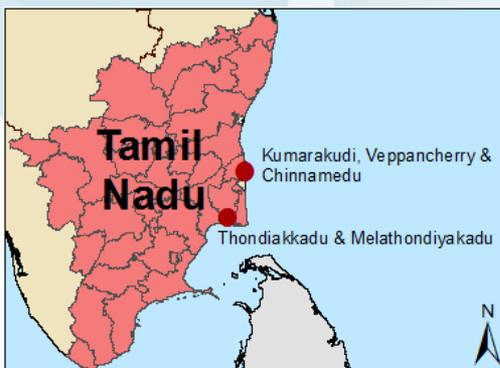


India Tamil Nadu

Household survey on risk perception and options

Risk and Shocks	Very High & High		Moderate		Low & Very Low		No Response	
	No.	%	No.	%	No.	%	No.	%
Cyclonic Storms	14	21.54	21	32.31	17	26.15	13	20.00
Floods (Storm Surge)	8	12.31	13	20.00	23	35.38	21	32.31
Salinization	13	20.00	6	9.23	40	61.54	6	9.23
Health Problem	22	33.85	6	9.23	18	27.69	19	29.23
Price shock	29	44.62	9	13.85	9	13.85	18	27.69
Marriage	0	0.00	12	18.46	3	4.62	50	76.92
Others	0	0.00	1	1.54	5	7.69	59	90.77

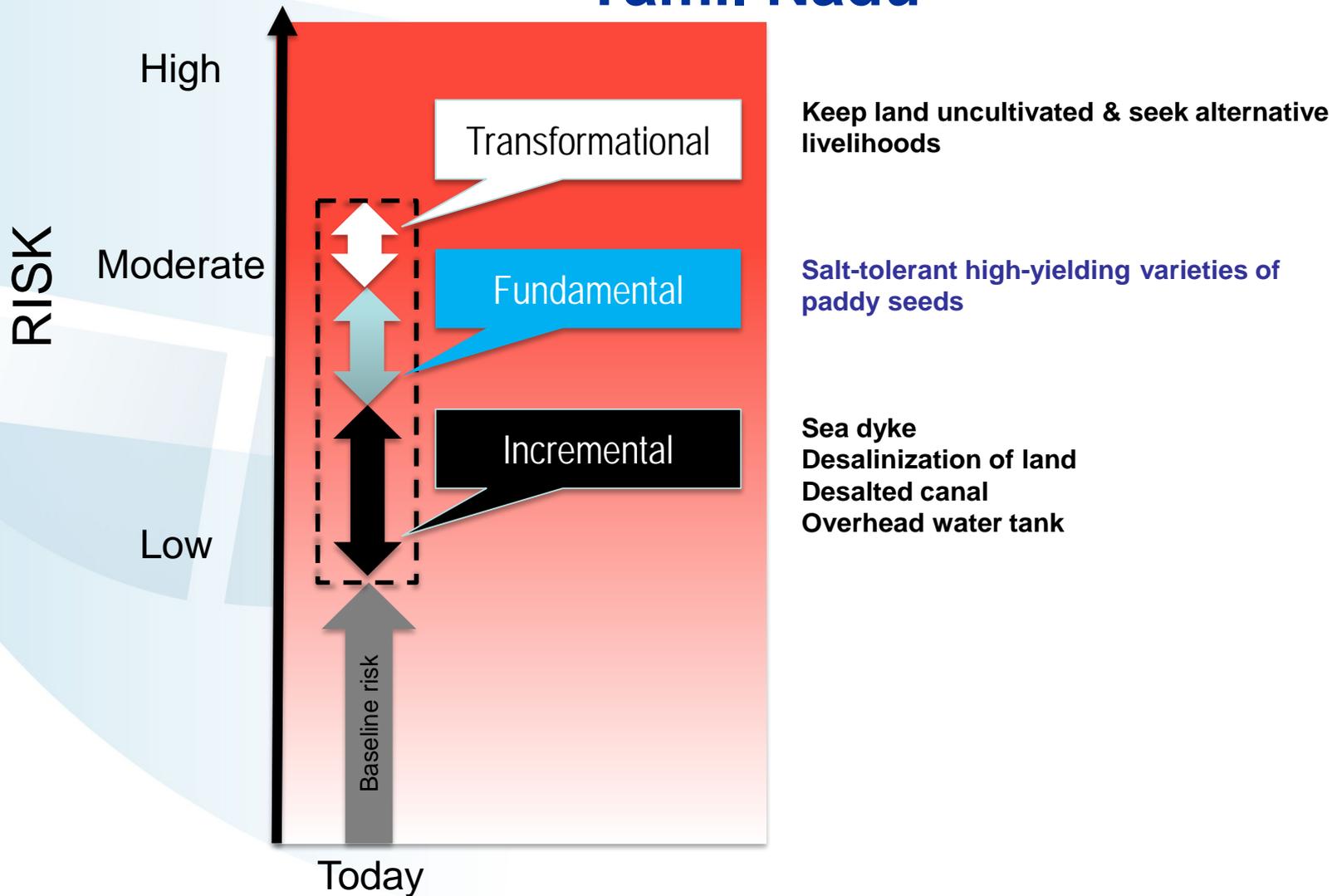
Characteristics	Options	Category
Farm Level	<ul style="list-style-type: none"> Farmers keep land uncultivated 	Transformative: Negative Coping
	<ul style="list-style-type: none"> Salt tolerant high yielding varieties of paddy seeds Fertilizers (mixed with gypsum) 	Fundamental: Non-standard actions for managing risks
	<ul style="list-style-type: none"> Agricultural insurance Sea dyke/bund Increasing height of field bunds Desalinization of land Desilted canal through Created sand bund with urea bag filled with mud Constructed overhead water tank Building up of new pond Renovation of tank and reservoirs 	Incremental: Actions out of DRR and CCA toolbox
Household Level	<ul style="list-style-type: none"> Availing both formal and informal loans to smoothen both income and consumption 	Fundamental: Non-standard actions for managing risks
	<ul style="list-style-type: none"> Repair the damaged nets and boats 	Incremental: Actions out of DRR and CCA toolbox
Public Sector	<ul style="list-style-type: none"> Public provision of insurance (agriculture and cyclones) Compensation scheme (only cyclones and during rough season for loss of life, boat and net for fishermen) 	Incremental: Actions out of DRR and CCA toolbox



Risk and adaptation

Cyclones, flooding and salinization

Tamil Nadu



Risk and options space in Tamil Nadu as identified from household responses (farm level)

GIZ and IIASA *unpublished*

Conclusions and implications

- First time Loss and Damage picked up by the IPCC - framed around limits
- Some, tentative evidence on limits
- Hard limits: robust for some natural systems and hard limits (coral reefs: *high confidence*) → informing need for **transformational mitigation**
- Soft limits
 - shaped by social processes - social constructions
 - Frontiers can be a useful concept
 - Soft limits observable through ex post responses → **informing need/potential for transformational adaptation**
- Quant&qual evidence important for discussion on “beyond adaptation:” Loss and Damage

L&D Book (open access):

<https://link.springer.com/book/10.1007/978-3-319-72026-5>

Loss and Damage Network

Members' institutional affiliations



Example: Barnett et al., 2015

Table 2. Methods used in each case study.

Study Area	Research Methods
The Australian Alps	Literature review Semistructured telephone interviews, n = 16
The Coorong and Lower Lakes	Literature review Semistructured face to face interviews, n = 36
The Great Barrier Reef	Literature review Scenario development Stakeholder workshops (2 workshops, 19 participants) Semistructured interviews, n = 7
The Macquarie Marshes	Literature review Climate scenarios and response modeling Stakeholder workshop (22 participants) Semi structured interviews, n = 5
Small inland communities affected by drought	Literature review Policy Analysis Historical climate analysis (observed local climate data) Semistructured face to face interviews, n = 35 Scenario planning workshop (15 participants)
The Torres Strait Islands	Literature review Semistructured face to face interviews, n = 28

