

Climate risks & extreme events

**Reinhard Mechler &
Stefan Hochrainer-Stigler
(IIASA/WU/Univ. Graz)**

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Climate risk management?

Chris Field, Chair IPCC, Working Group II

“Climate change is a threat multiplier that adds new dimensions and complexity to the development challenges we’re already facing.

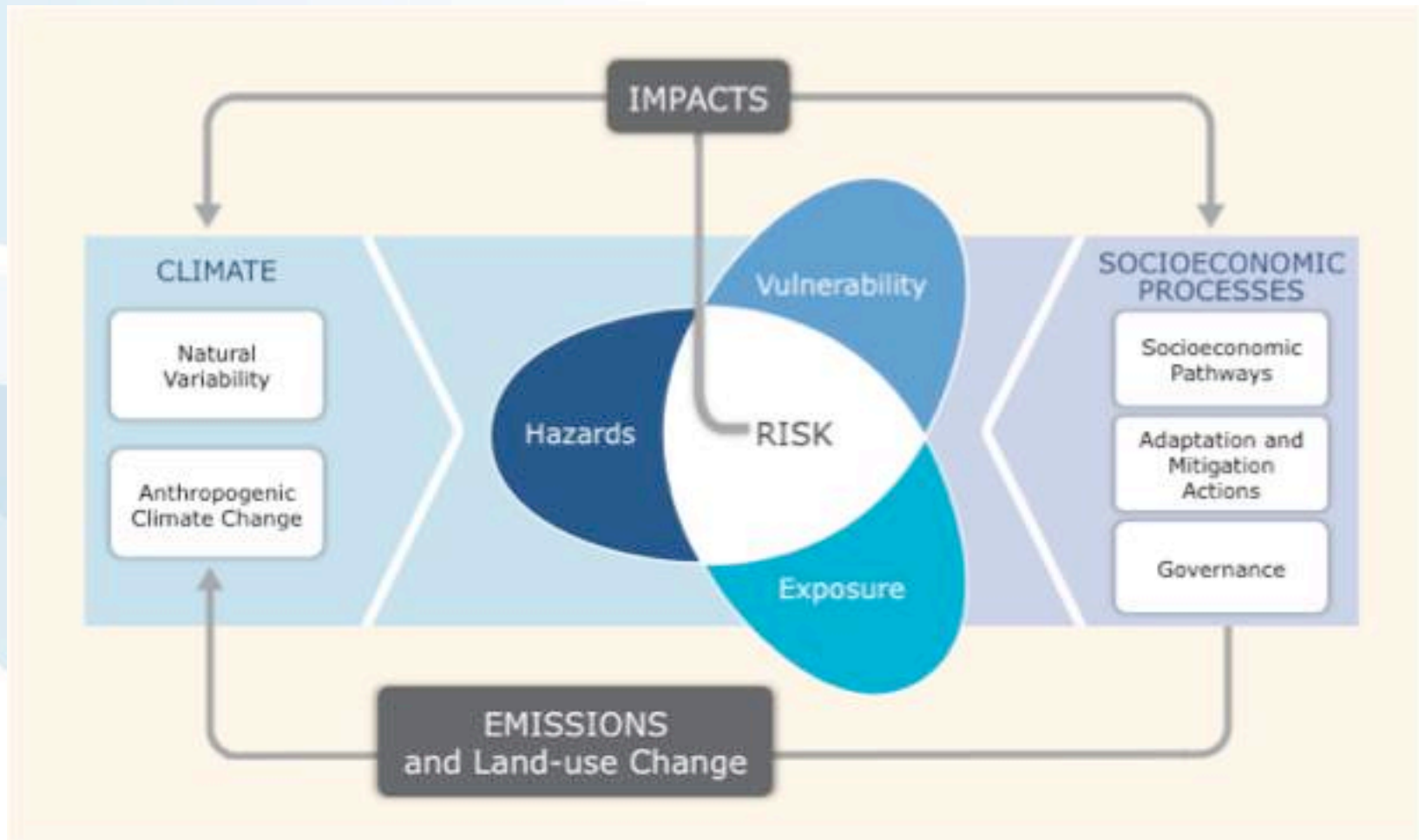
Fundamentally, the challenge of managing climate change is a challenge of managing and reducing risk. “



Overview

- Role of risk for responses to climate variability and climate change
- Risk analytics and management
- 3 Applications
 - Dealing with climate variability
 - Managing climate-related risk
 - Dealing with risk ‘beyond adaptation’

IPCC Working group II: Risk perspective



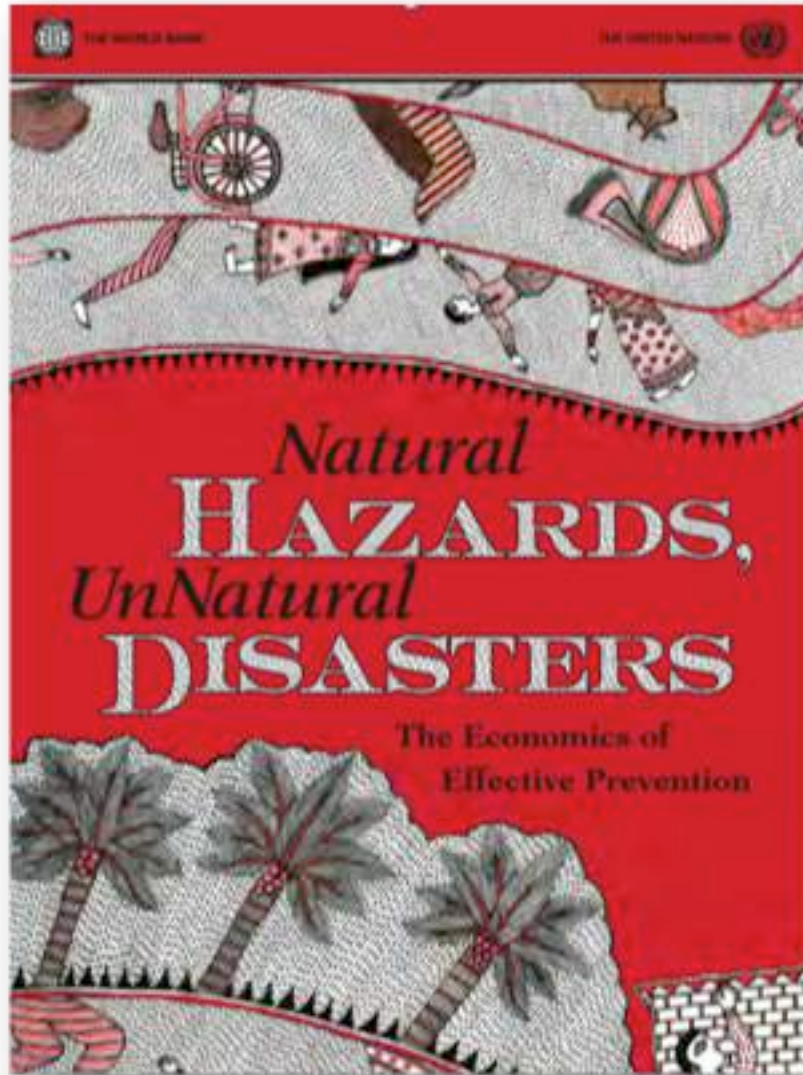
Projections: changing extremes

Increases expected in

- Warm days— *virtually certain (high confidence)*
- Heatwaves: *very likely (high confidence)*
- Heavy precipitation — *likely (high confidence)*
- Droughts— *medium confidence*
- Average tropical cyclone maximum wind speed *likely (high confidence)*
- Global frequency of tropical cyclones will either decrease or remain essentially unchanged - *likely (high confidence)*



Unnatural disasters



Weltbank and UN, 2012

Climate risk



Hazard

*Intensities, duration and frequencies of some hazards changing (IPCC 2012&14)
Extreme event attribution in early stages
(James et al., 2014; Trenberth et al., 2015)*



Exposure

*Dominating Factor - currently
(IPCC, 2012&14)*



Vulnerability

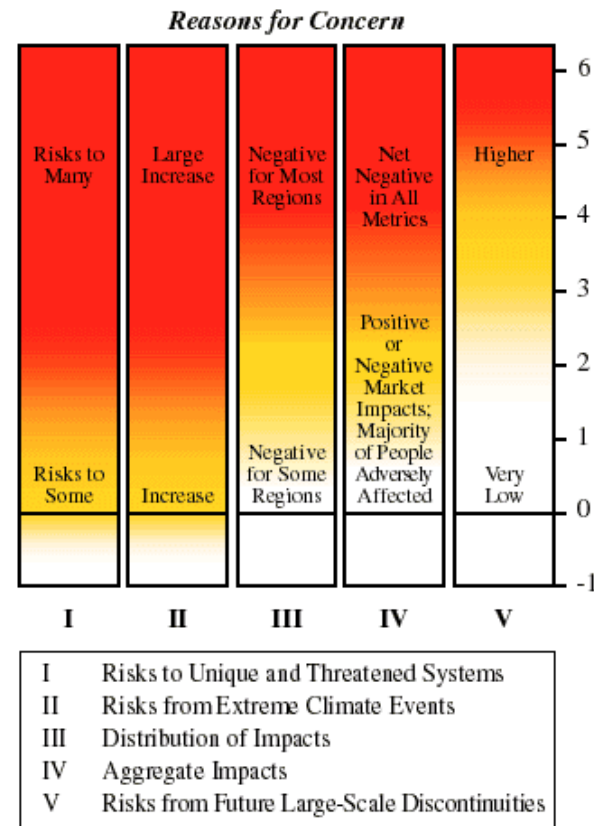
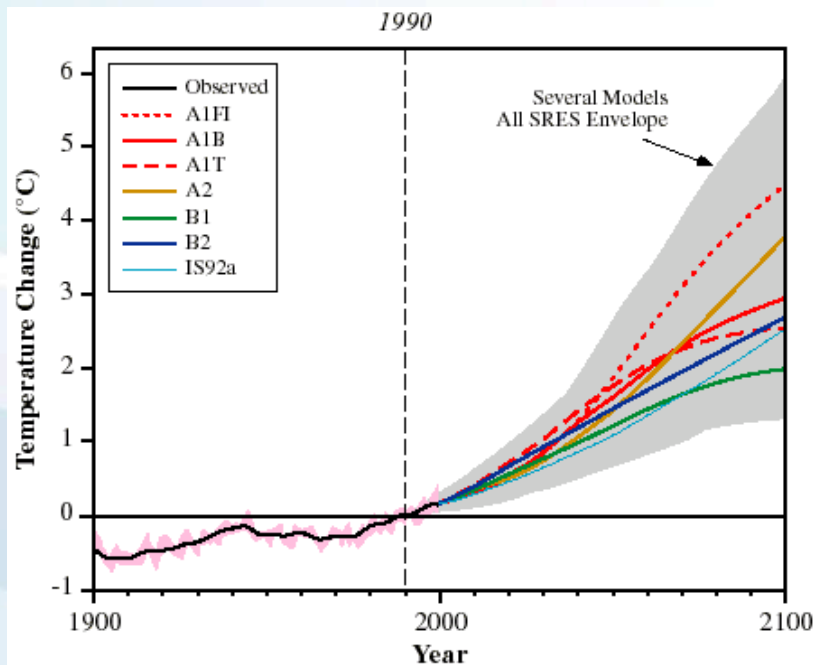
Key driver, knowledge gaps, significant adaptation deficit (IPCC, 2012)

IPCC and epistemological constructions of risk

1. *Idealized risk*: the conceptual framing of the problem at hand
- dangerous anthropogenic interference with the climate system as dominant framing
→ informing mitigation
2. *Calculated risk*: the product of a model based on a mixture of historical (observed) and theoretical information
→ informing adaptation
3. *Perceived risk*: the subjective judgment people make about an idealized risk
→ informing adaptation

Dangerous Climate Change 2001

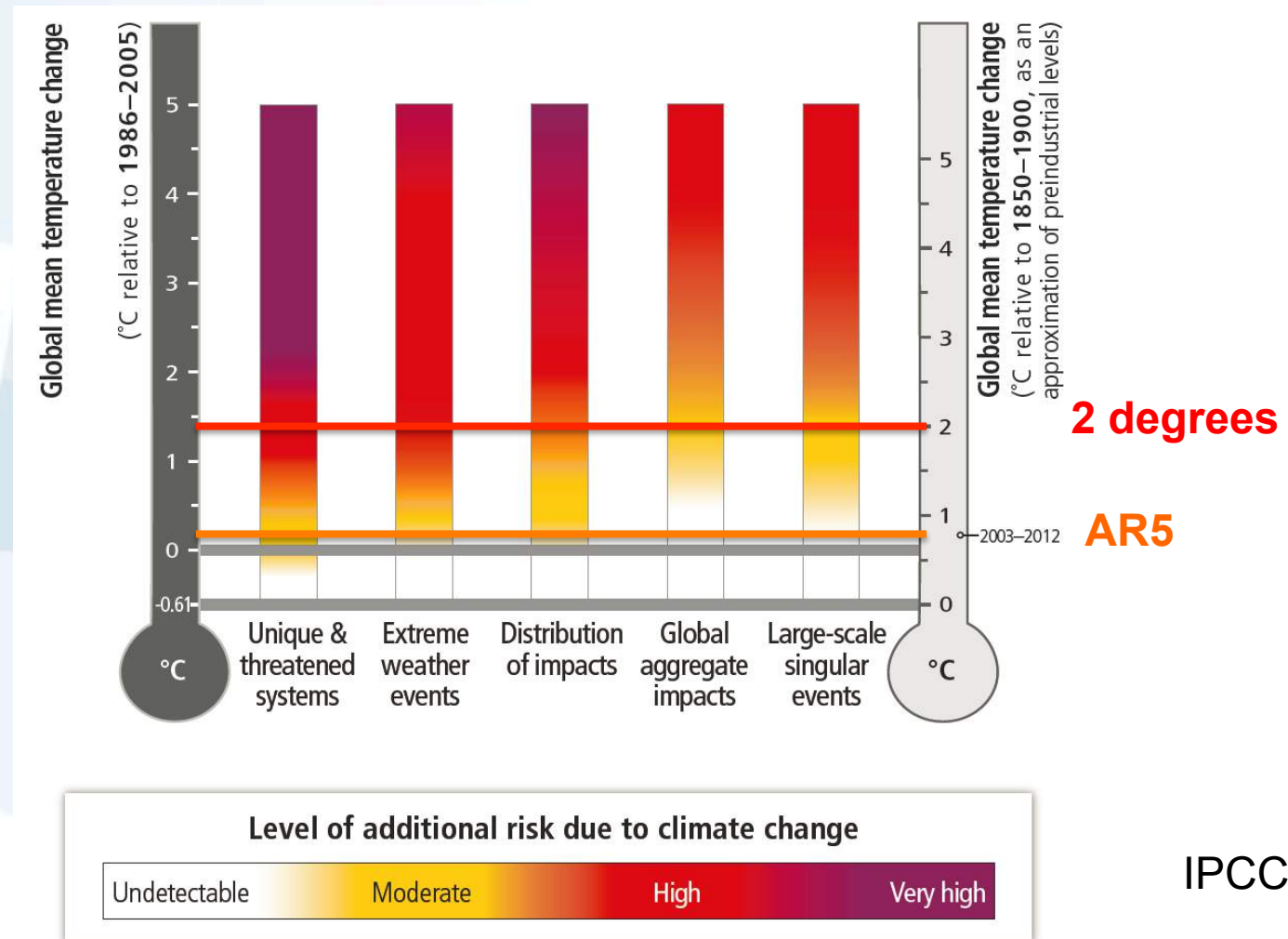
Reasons for Concern



IPCC, 2001

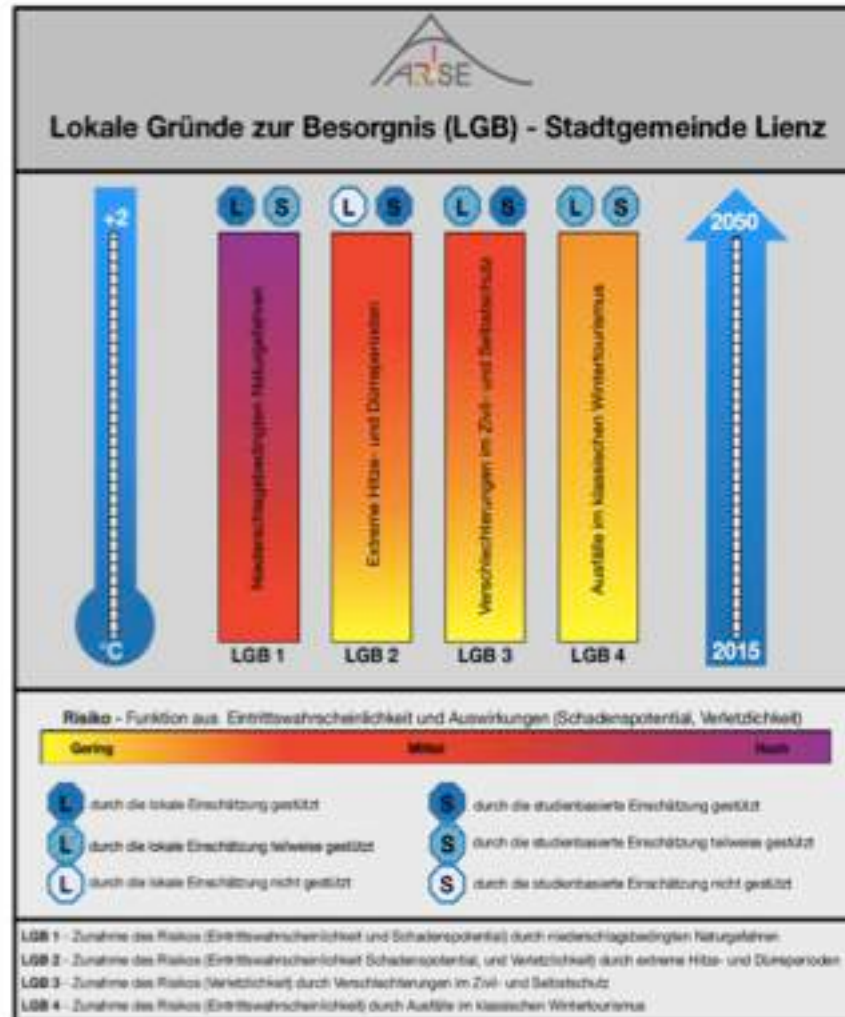
Idealized risk

The 5 Reasons for Concern/burning embers diagram



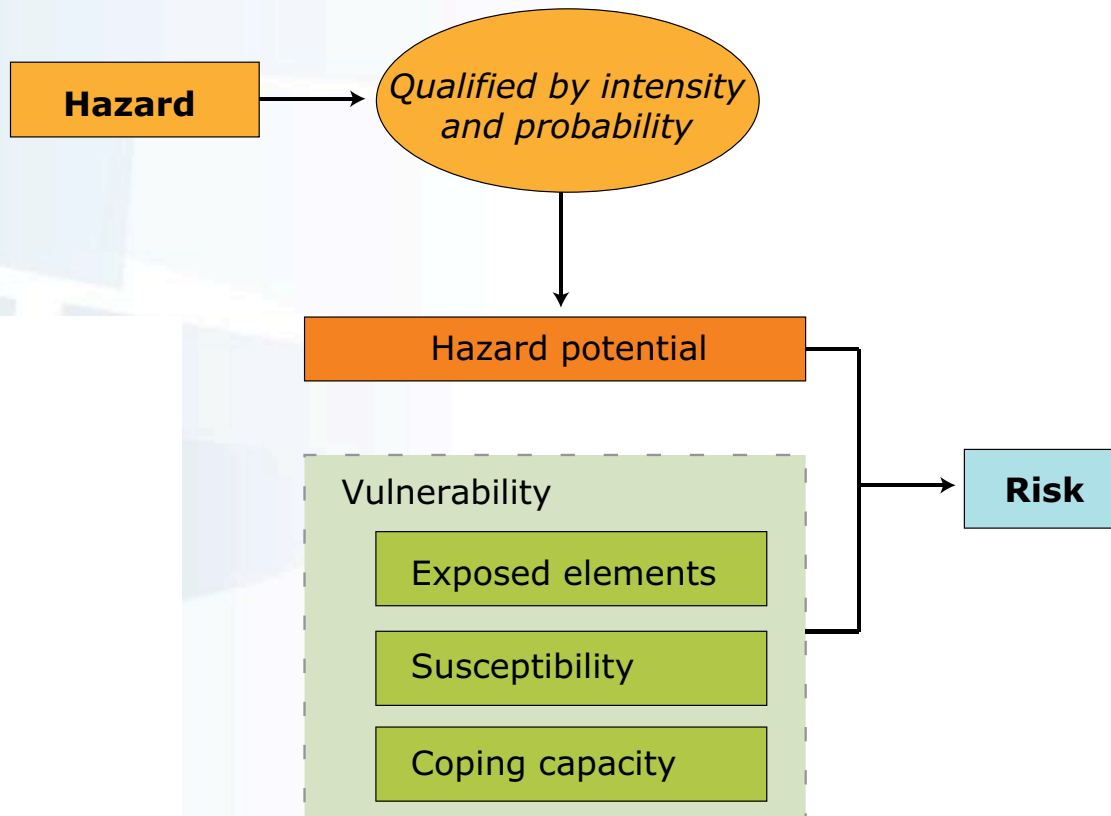
IPCC, 2014

Local Reasons for Concern ARISE

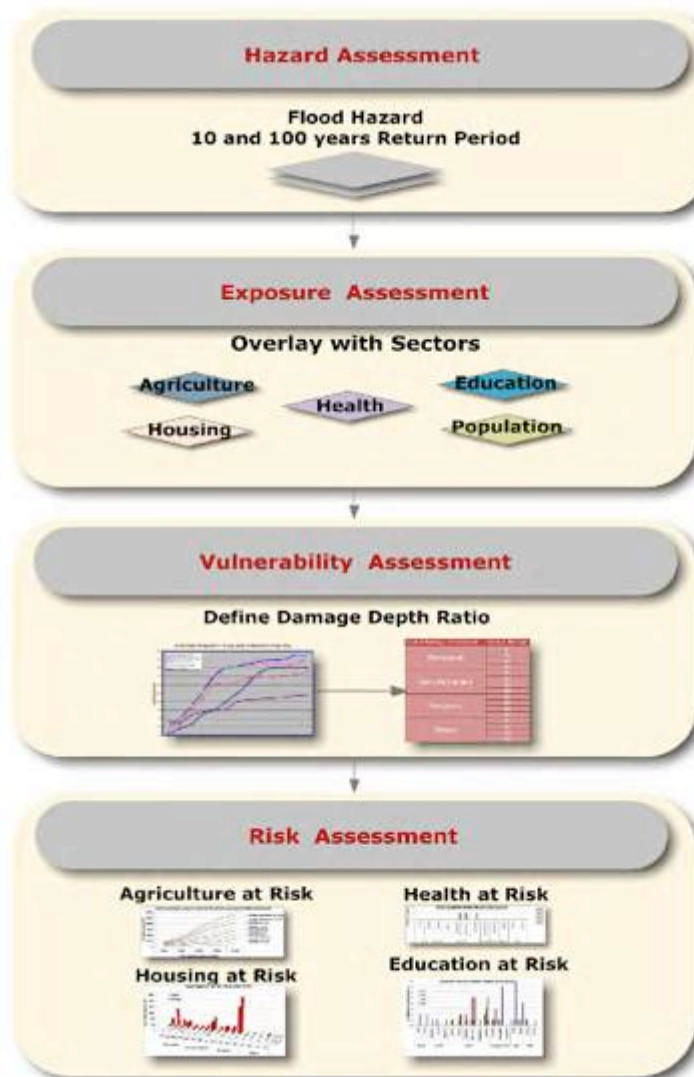


Calculated risk

... to climate-related risk

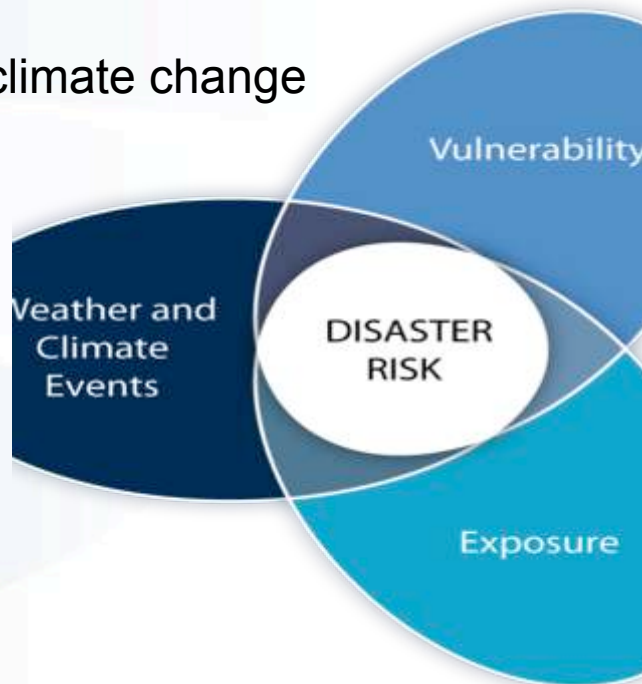
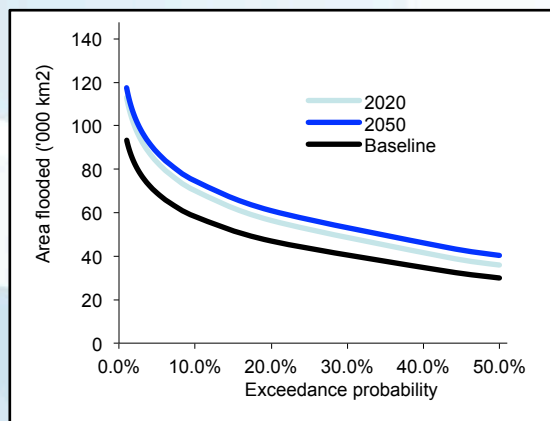


Risk assessment

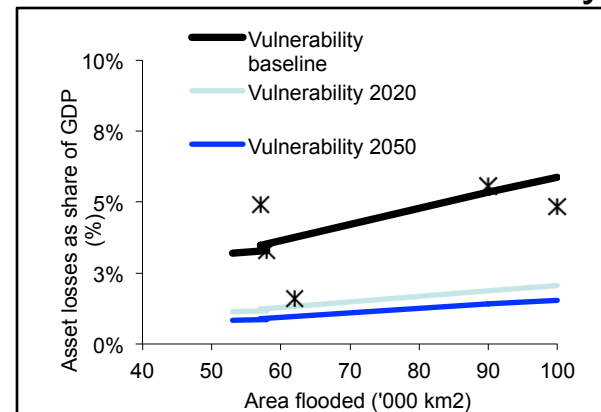


Modelling risk and trends

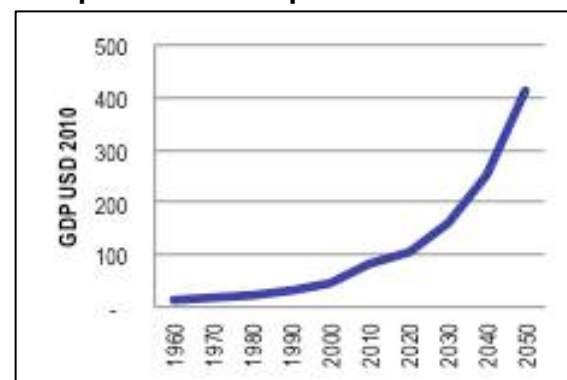
Hazard occurrence with climate change



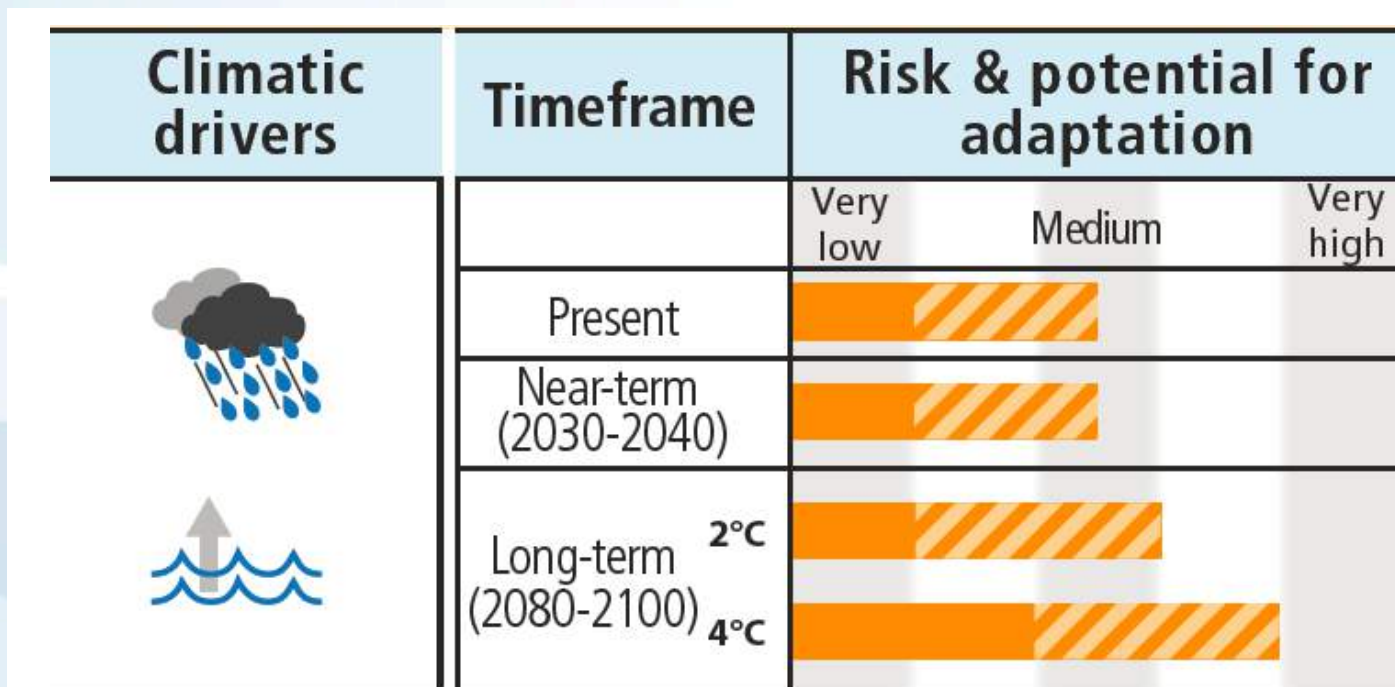
Losses for hazard intensity



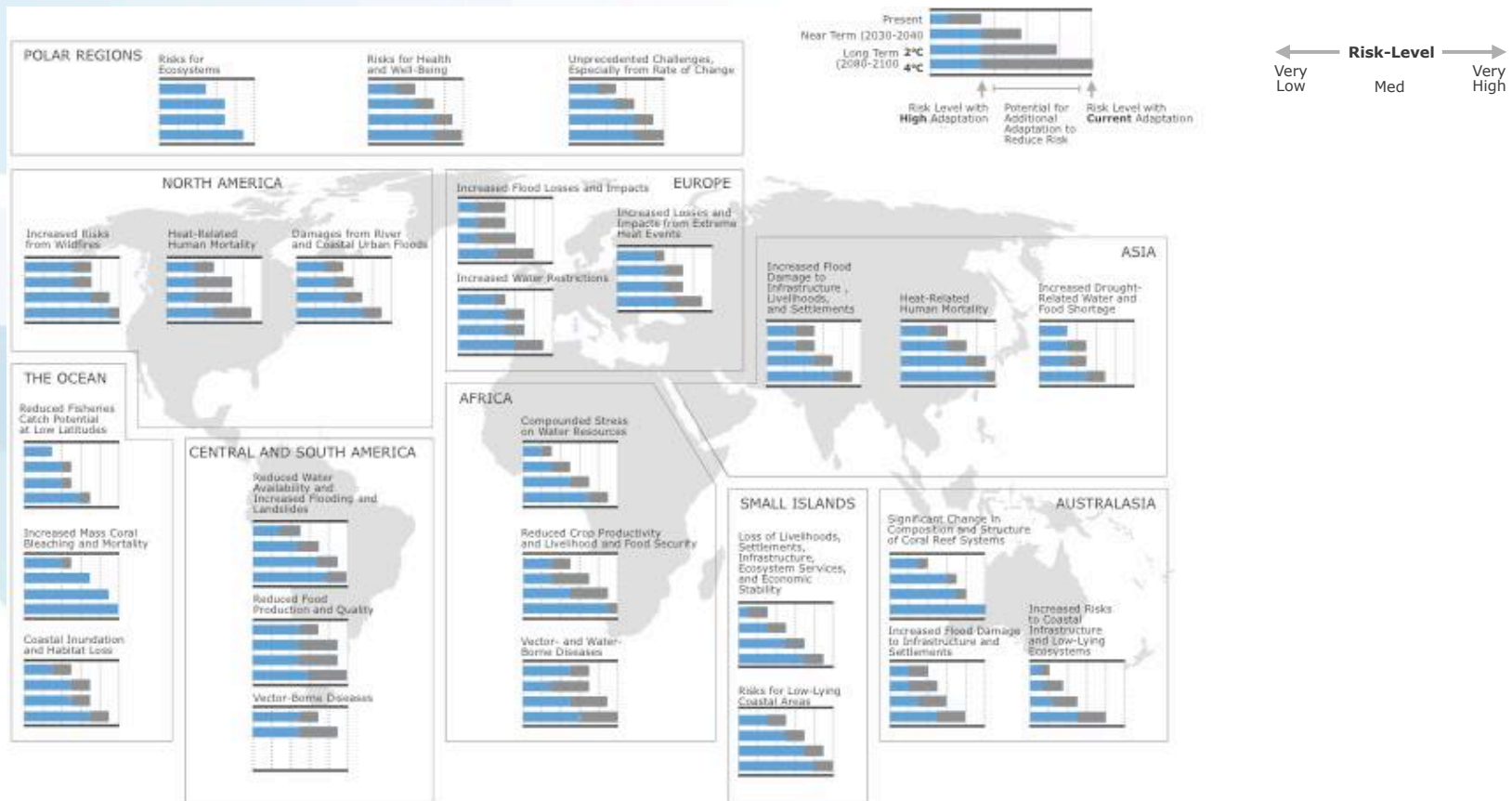
Exposure exposed to hazards



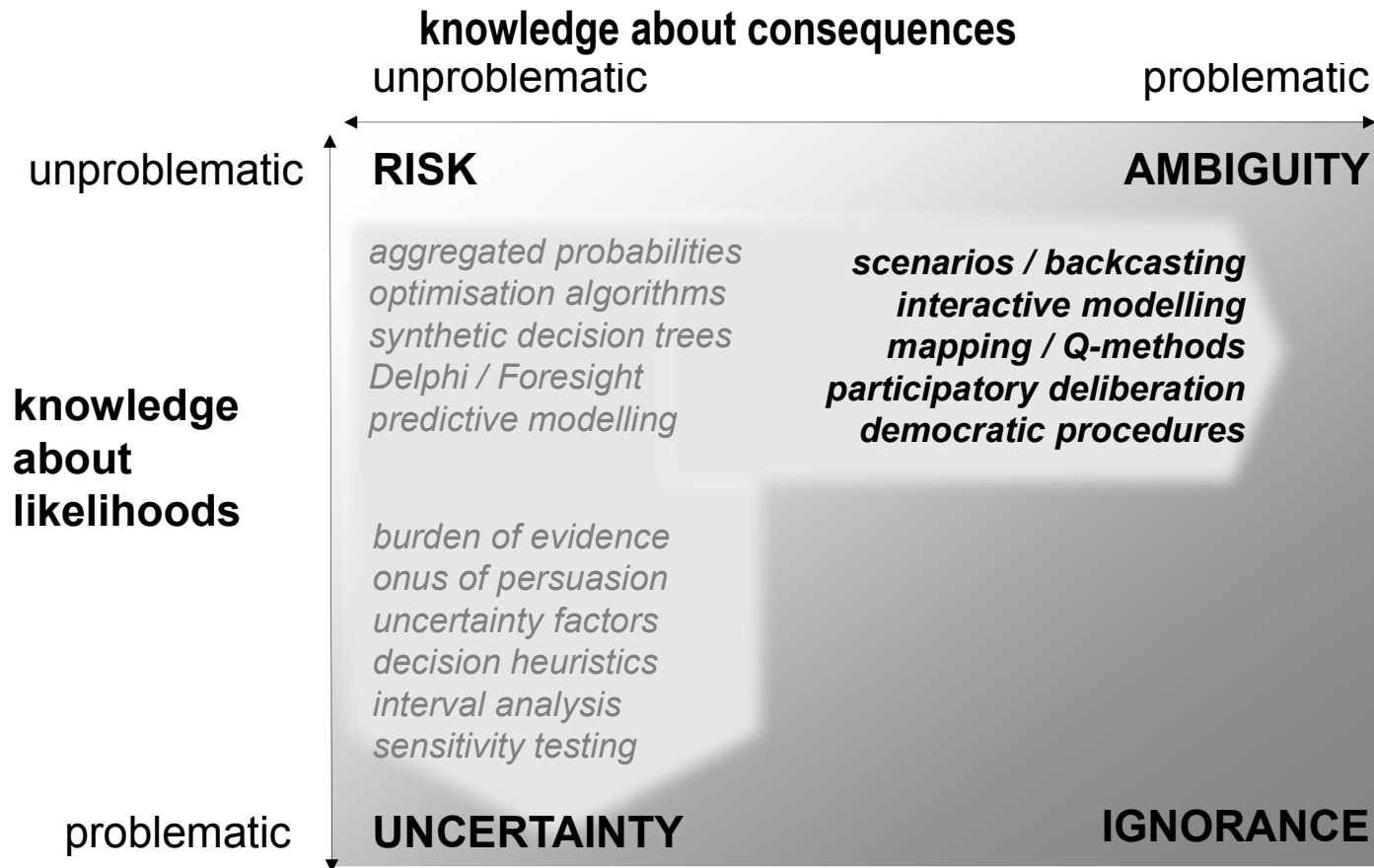
Losses from coastal and riverine flooding- Europe



‘Calculated’ risk: regional level



Dealing with risk and uncertainty: Methods and Methodology



Source: Stirling, 2014

Dealing with risk and uncertainty: Methods and Methodology

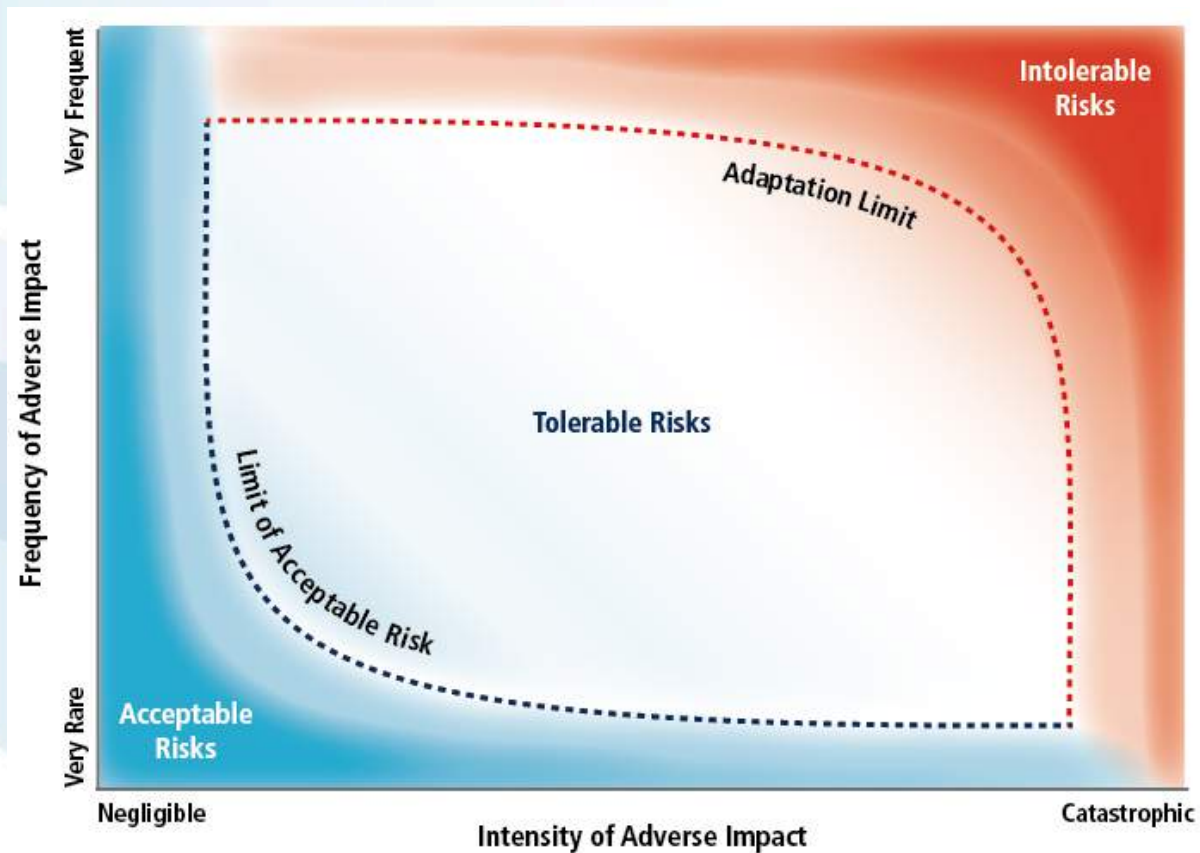
Probabilities	Consequences	
	Known	Unknown
Known	Risk	Ambiguity (subjective risk)
Unknown	Uncertainty	Ignorance (deep uncertainty)

Source: Schinko et al., accepted

Suggestions/hypotheses

- Risk lense with increased relevance for responses to climate change
- Extremes as game changers
- Understanding risk tolerance key for adaptation and beyond adaptation
- Broad socio-economic methodological framework can support action on risk

Risk preference



1. Dealing with climate variability: Refocusing disaster management

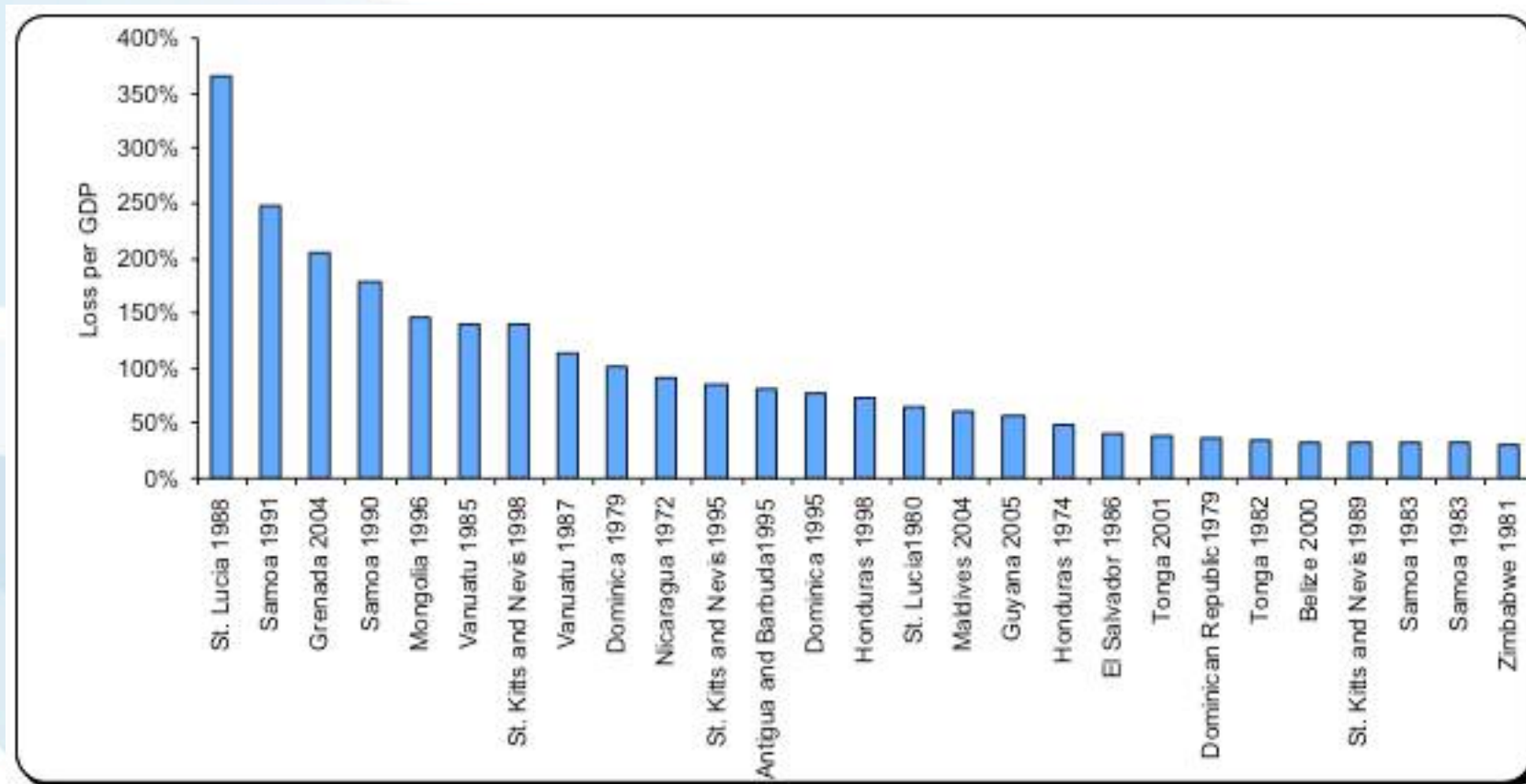
How to inform stronger investment in pre-disaster management?

- Leverage tight budgets
- More secure safety net
- Link to risk reduction



Linnerooth-Bayer et al
2005

Losses due to disasters, part. for climate variability, can be large









Mechler, 2009

Disaster risk in the government balance sheet

Disaster risk are unrecognised liabilities

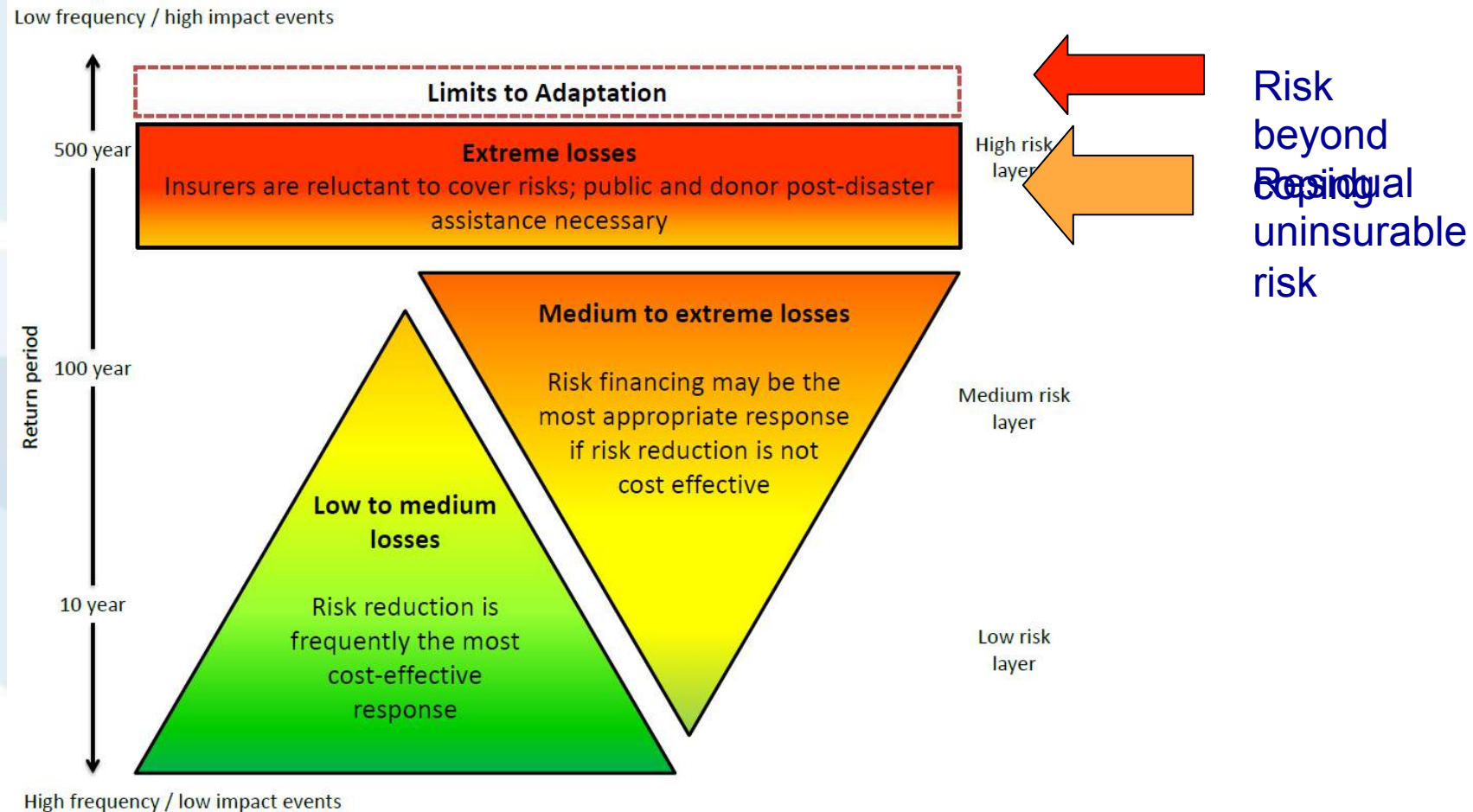
Liabilities	Direct: obligation in any event	Contingent: obligation if a particular event occurs
Explicit Government liability recognized by law or contract	Foreign and domestic sovereign borrowing, Expenditures by budget law and budget expenditures	State guarantees for nonsovereign borrowing and public and private sector entities, reconstruction of public infrastructure
Implicit A "moral" obligation of the government	Future recurrent costs of public investment projects, pension and health care expenditure	Default of subnational government and public or private entities, disaster relief

Extreme event risk management options

Type	EX ANTE RISK MANAGEMENT				EX POST DISASTER MANAGEMENT	
	Risk assessment	Prevention	Preparedness	Risk sharing and financing	Response	Reconstruction and rehabilitating
Effect	Assessing risk	Reduces risk addressing underlying factors	Reduces risk in the onset of an event	Transfers risk (reduces variability and longer term consequences)	Responding to an event	Rebuilding and rehabilitating post event
Key options	 Climate change)					
	Vulnerability assessment (population and assets exposed)	Land-use planning and building codes	Emergency response	Alternative risk transfer	Clean-up, temporary repairs and restoration of services	Revitalization for affected sectors (tourism, agriculture, exports etc.)
	Risk assessment as a function of hazard, exposure and vulnerability	Economic incentives for proactive risk management	Networks of emergency responders (local/national)	National and local reserve funds	Damage assessments	Macroeconomic and budget management (stabilization, protection of social expenditures)
	Mainstreaming risk into development planning	Education, training and awareness raising about risks and prevention	Shelter facilities and evacuation plans	Calamity Funds (national or local level)	Mobilization of recovery resources (public/multilateral/insurance)	Incorporation of disaster mitigation components in reconstruction activities

Risk coping

Layering risk management to identify entry points



CATSIM model

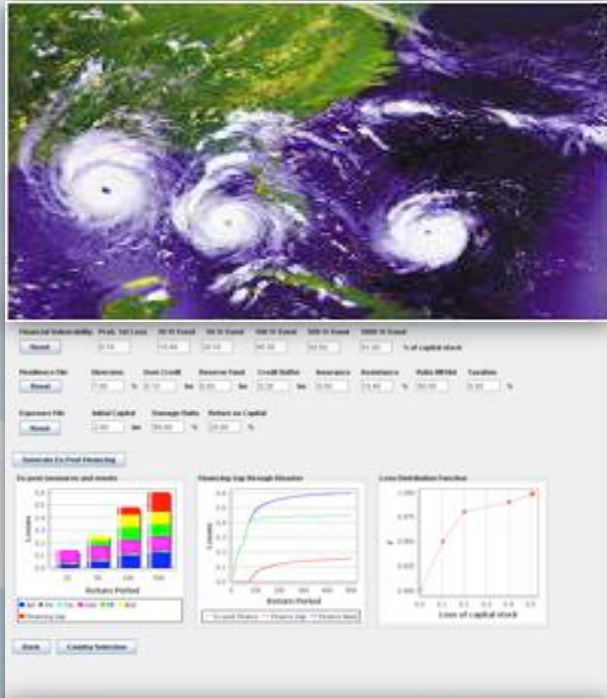
IIASA has been a leader in the development of probabilistic models of risk management

The IIASA CATSIM model assesses the economic and developmental risks of extreme events and supports risk management strategies

Bridges gaps between outcome driven risk modelling and policy-oriented methodologies respecting plural values

For Mexico, CATSIM provided a clear picture of the different layers of risks posed by earthquakes to the public finances and helped identify which risks could be transferred to the international market at an acceptable cost.

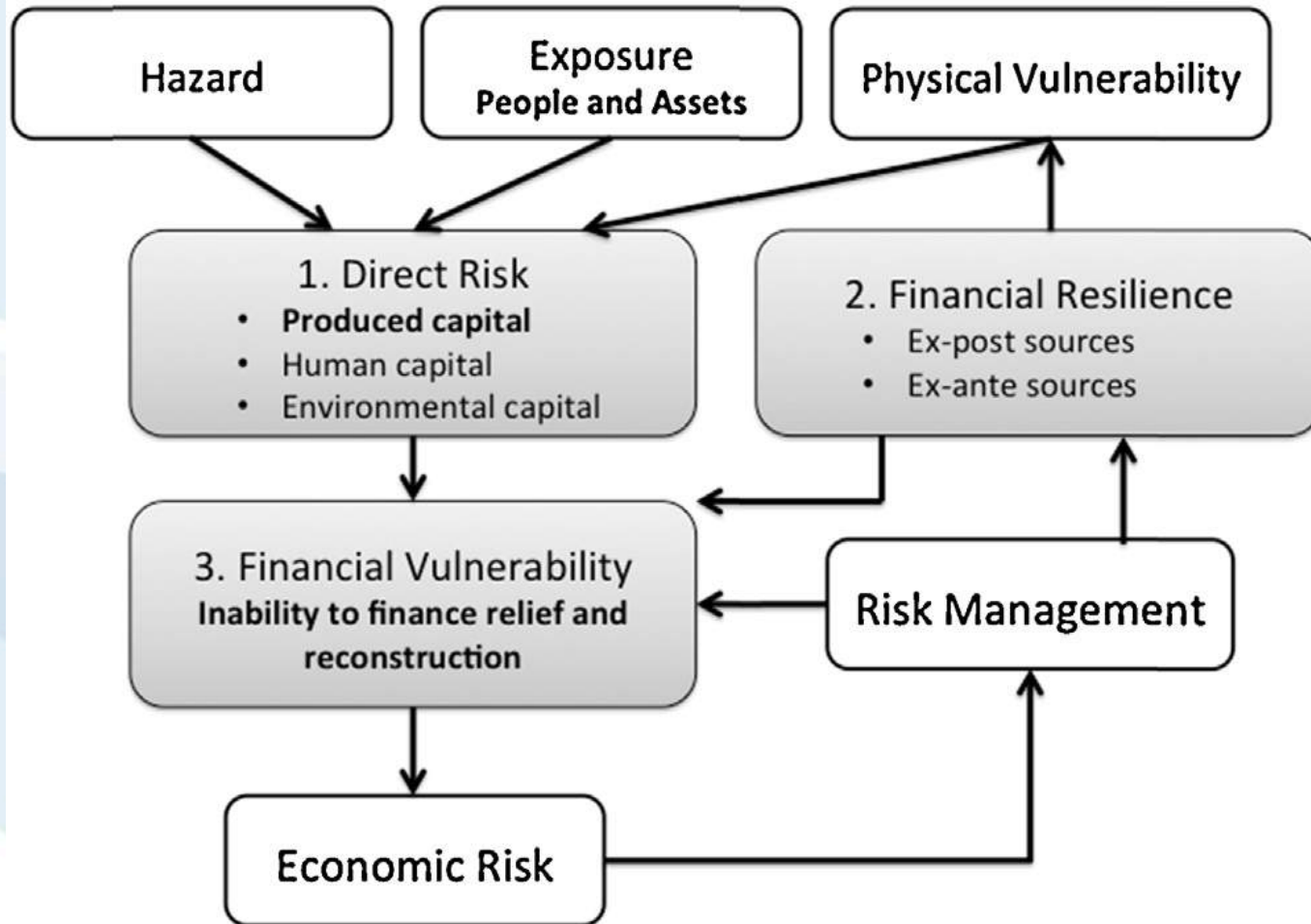
Victor Cardenas, Ministry of Finance, Mexico



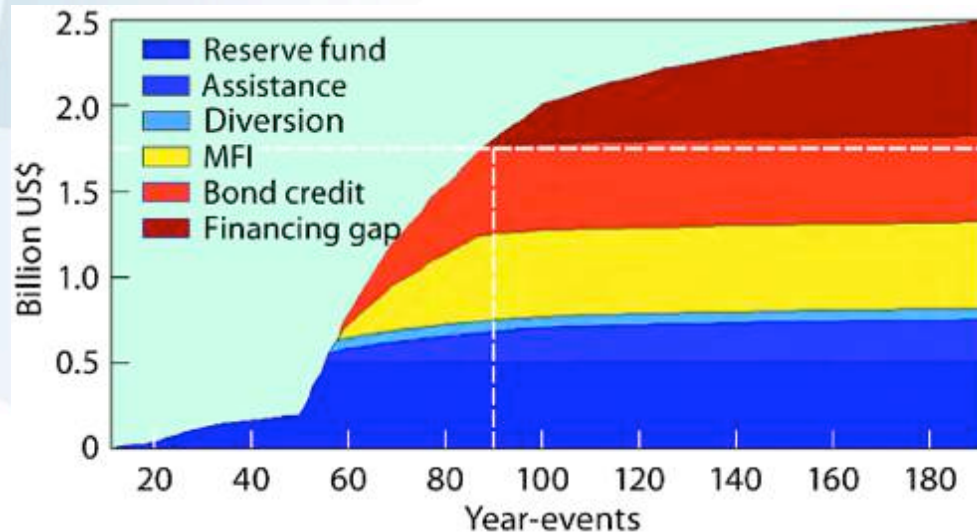
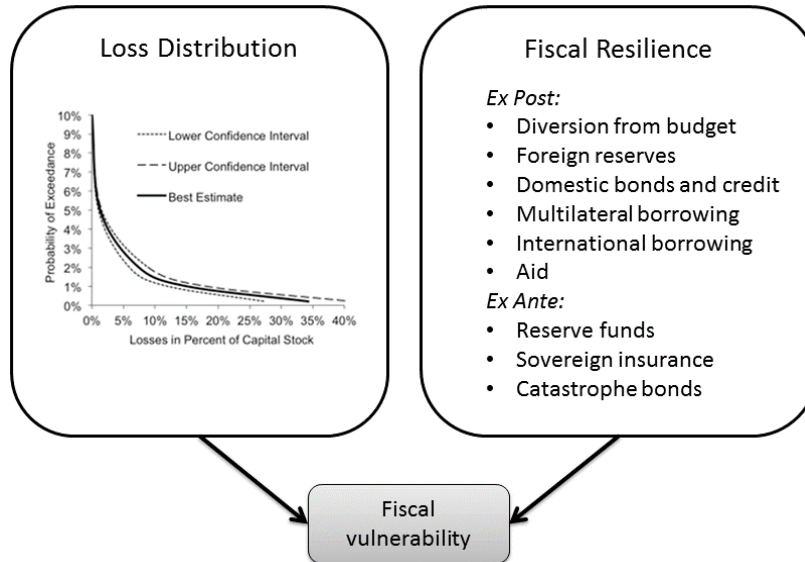
CATSIM informing risk management strategies of Caribbean countries, Barbados



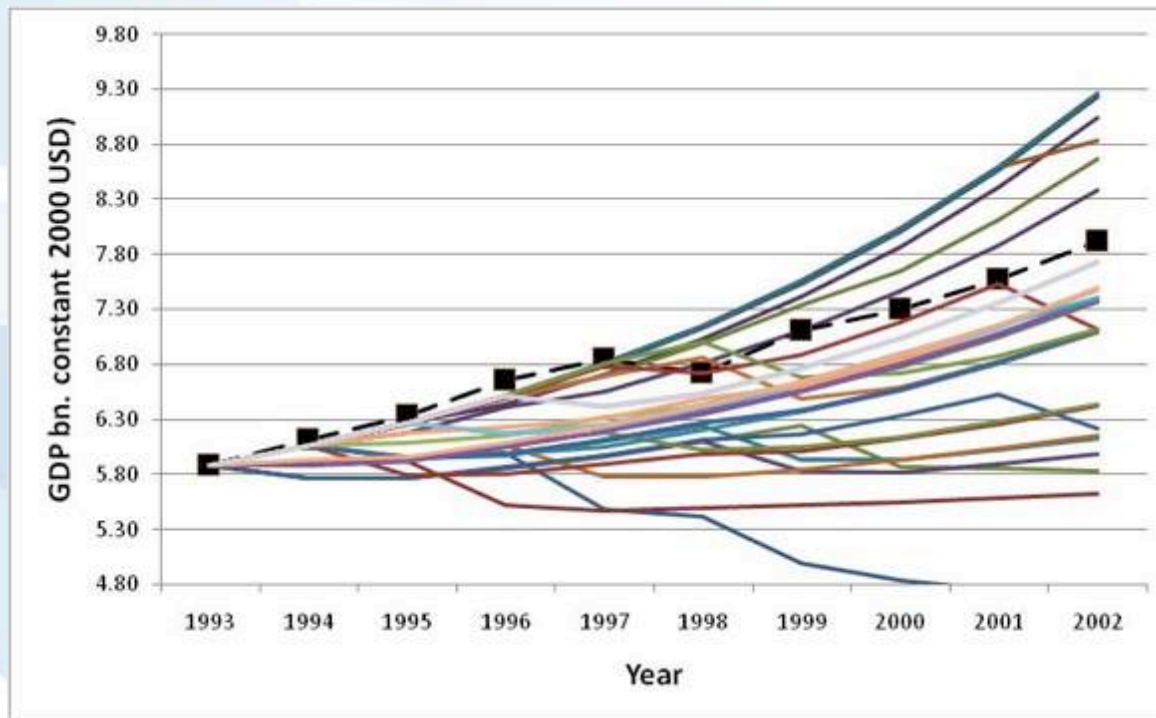
CATSIM- Methodology



CATSIM: simulating and risk stress testing



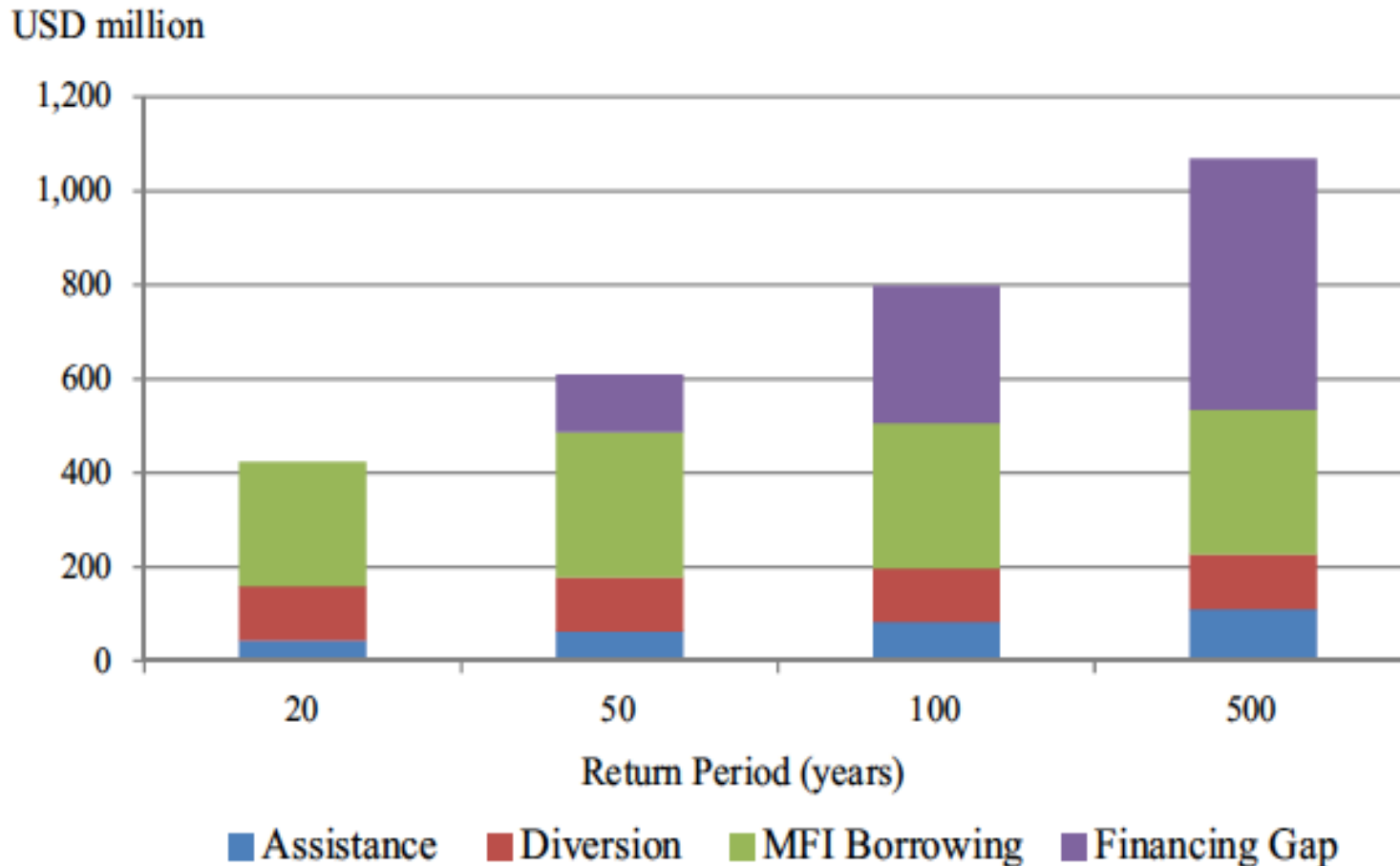
Simulation of GDP projections with and without risk GDP effects - Honduras



Hurricane Mitch
1998

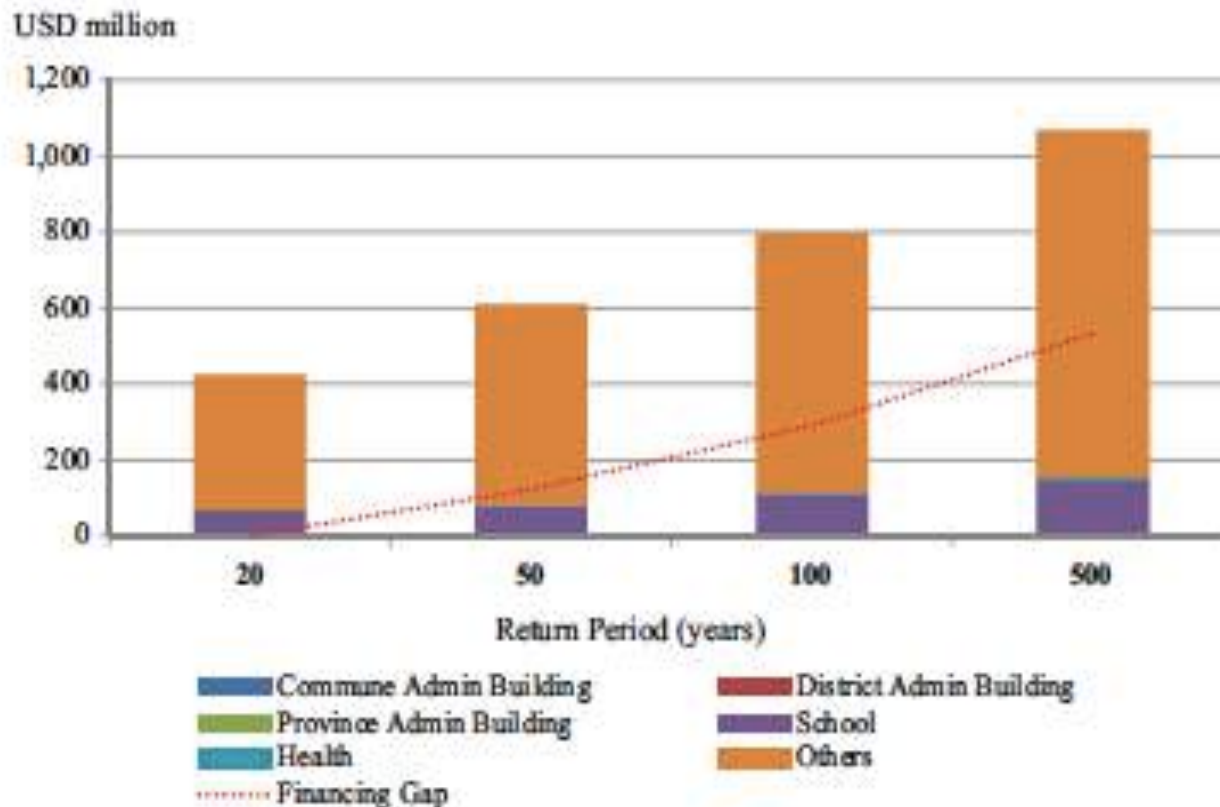
Timonina et al., 2013

Post-disaster funding USD million sources and resources gap - Cambodia



Dynamic fiscal model analysis shows that over the next 5 years, the likelihood that the Cambodian government will face a fiscal resource gap is estimated to be approximately 50 %.

Break-down on post- USD million disaster recovery and reconstruction needs Cambodia



CATSIM has been interactively used by officials in over 20 countries

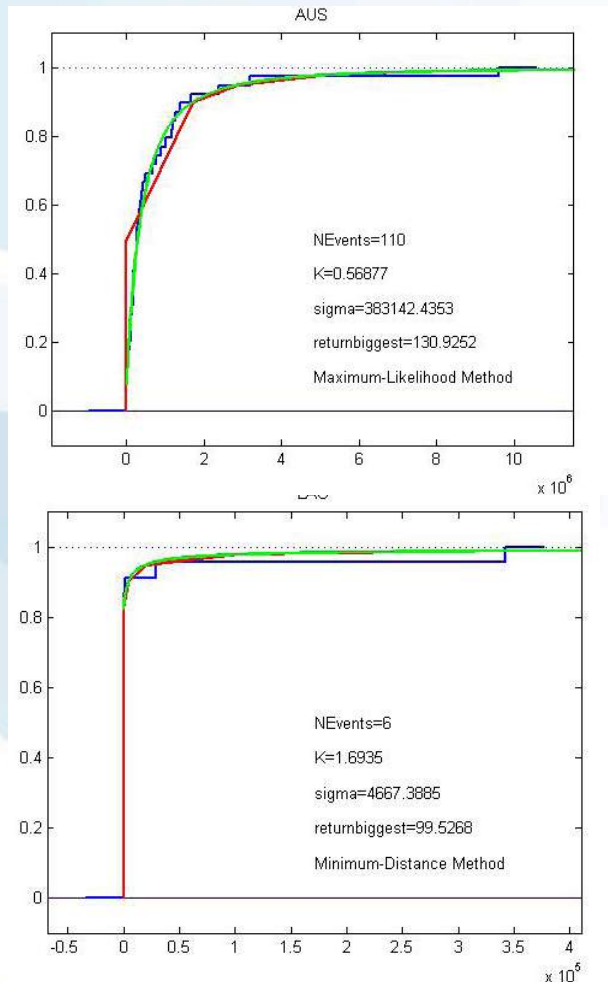


- Caribbean Catastrophe Insurance Facility (CCRIF)



- Disaster risk management pool for the Indian Ocean Council Islands

Country-level loss distributions for 172 countries



Data from Catastrophe Models

- UN GAR - Global Disaster Assessment Report
- IIASA inhouse models

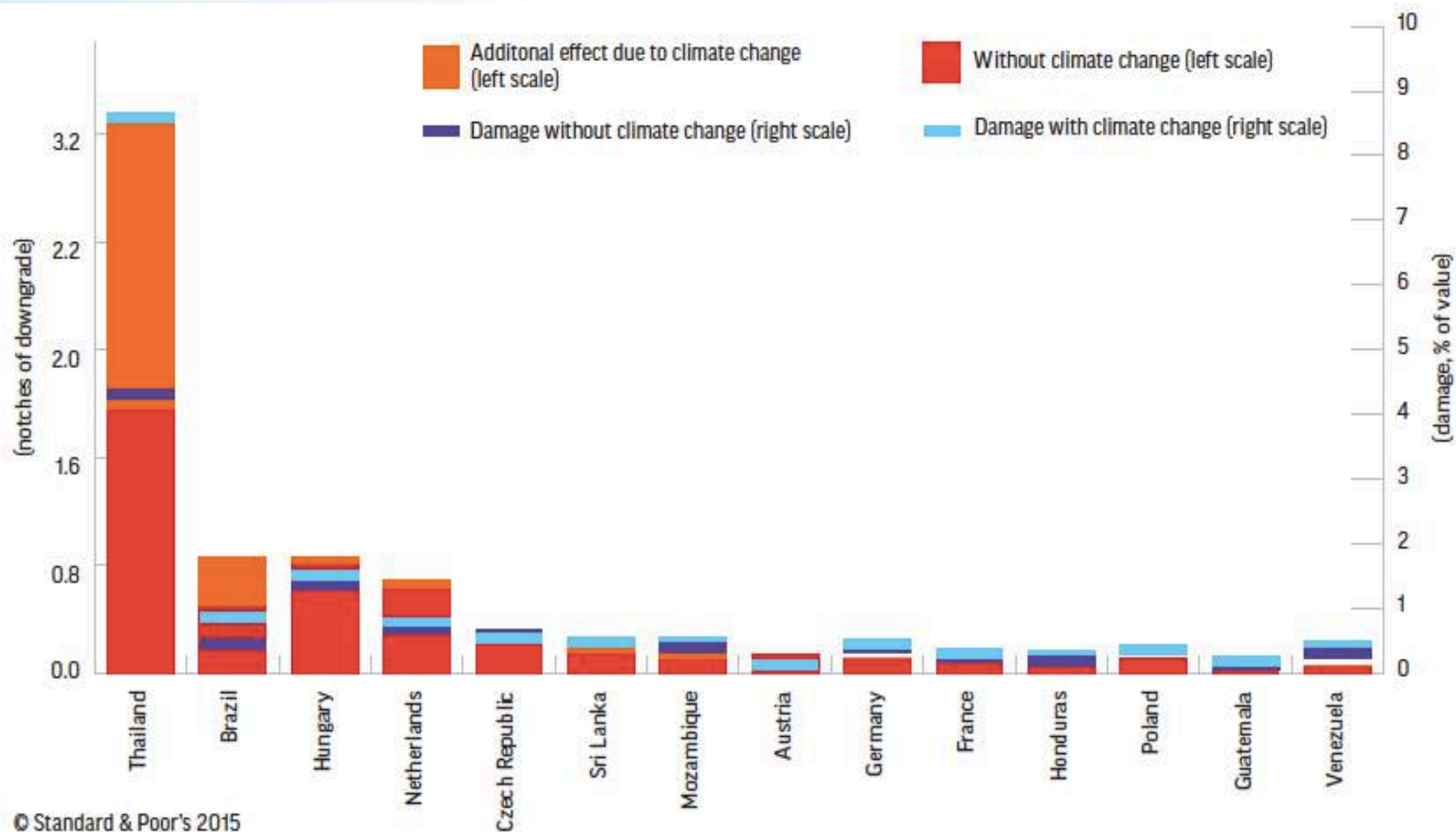
Extreme Value Theory

- Statistical models
- Peak over threshold
- Block maxima
- Conditional value at risk

Risk layering and distributions

S&P rating

Rating Impact Of Floods (With And Without Climate Change)



© Standard & Poor's 2015

2. Managing climate extremes

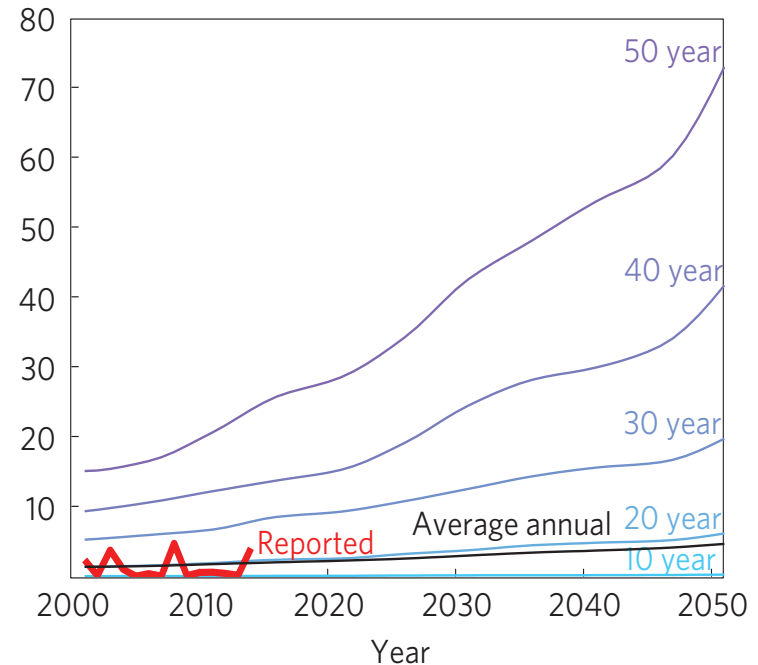
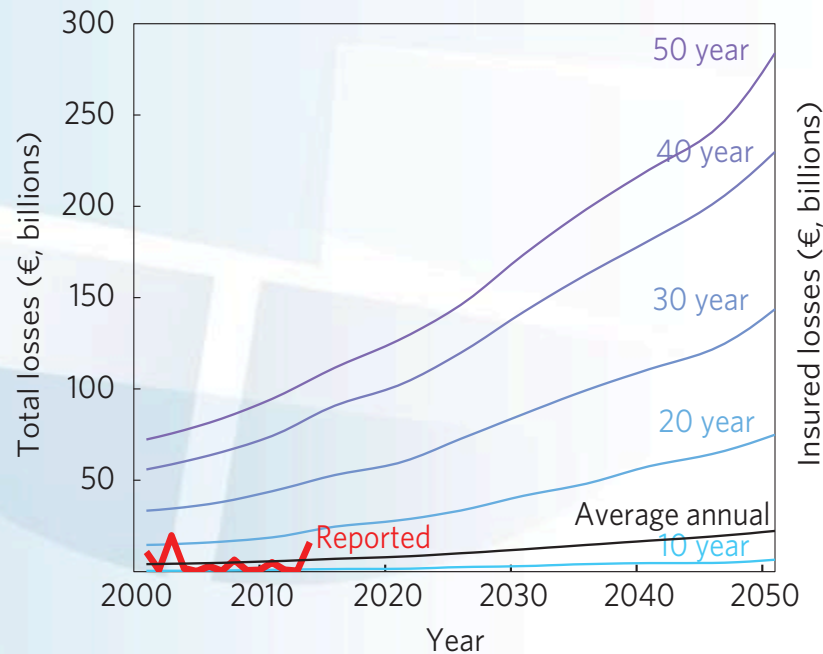


IPCC 2012/14

Key messages

- A changing climate leads to changes in extreme weather and climate events
- There is evidence that anthropogenic climate change have changed these extremes
- Hazard attribution possible, risk attribution difficult

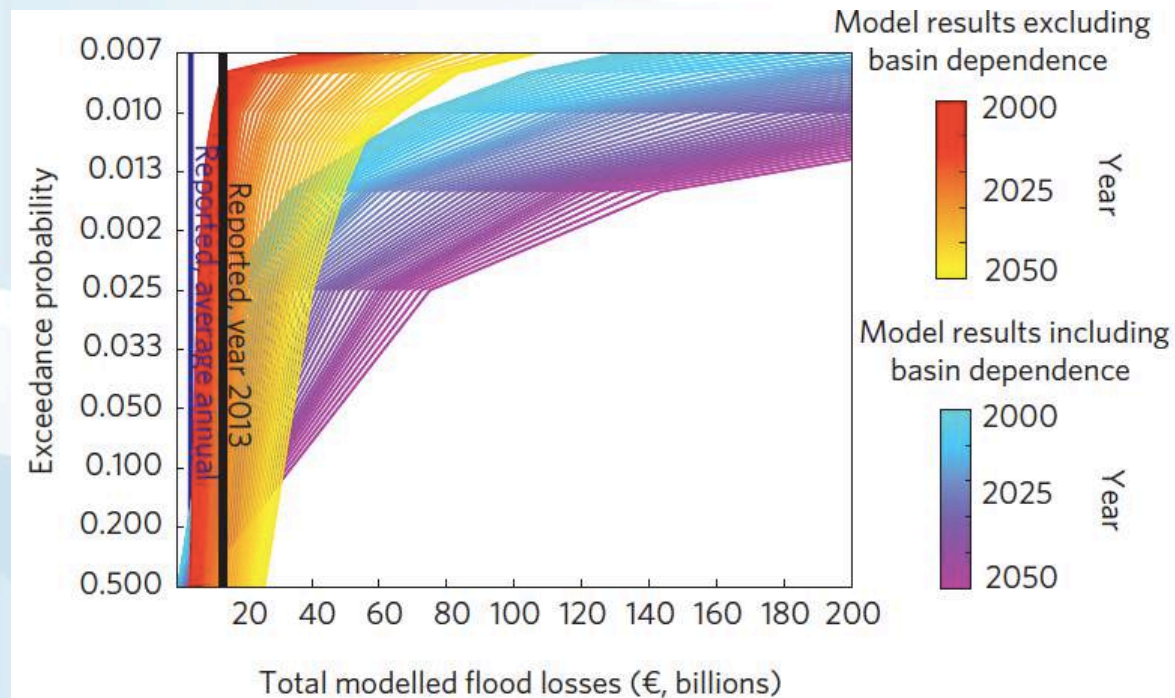
Total and insured losses



Climate scenario: SRES A1B scenario (high emissions)

Jongman et al., 2014

Methodological advances: Studying dependency



Jongman, et al, *Nature Climate Change*, 2014

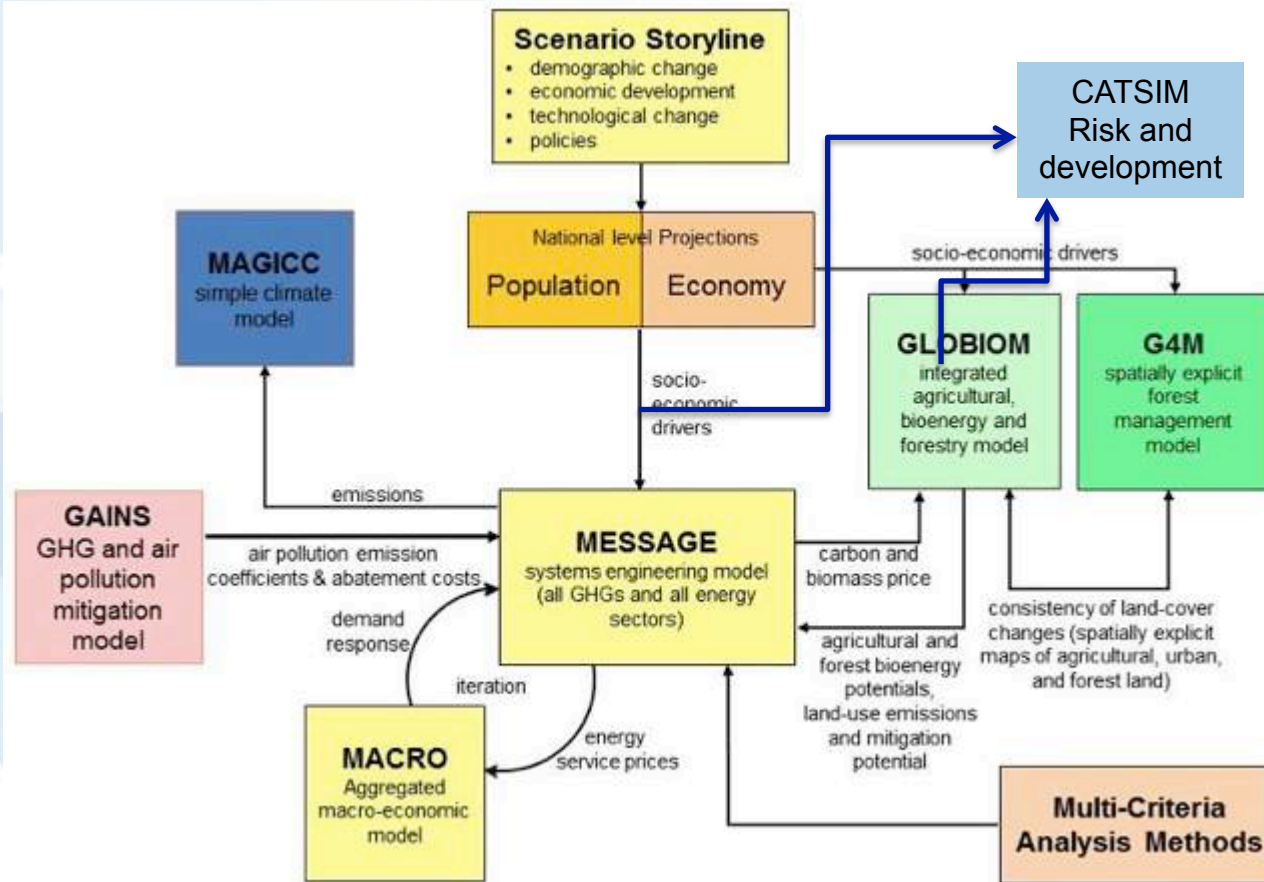
Dependency of flood risk on a pan-European scale

Managing climate risks: Risk allocation

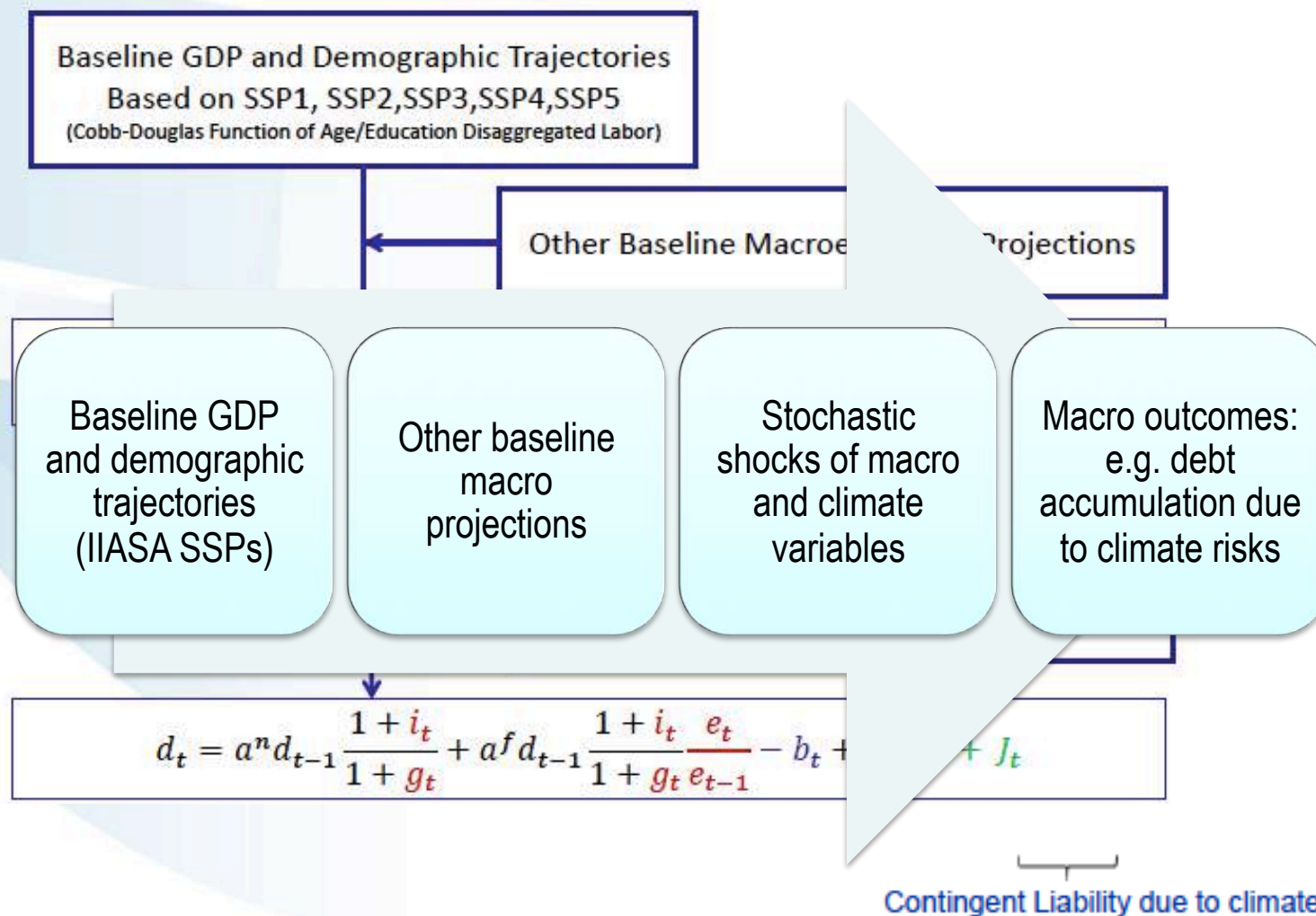
- Increasingly, roles and responsibilities of the public sector in flood risk management are receiving attention in research and policy
- How can the public sector reduce and manage risk efficiently while considering equity considerations?

Tackling multiple challenges

IIASA Integrated Assessment Framework



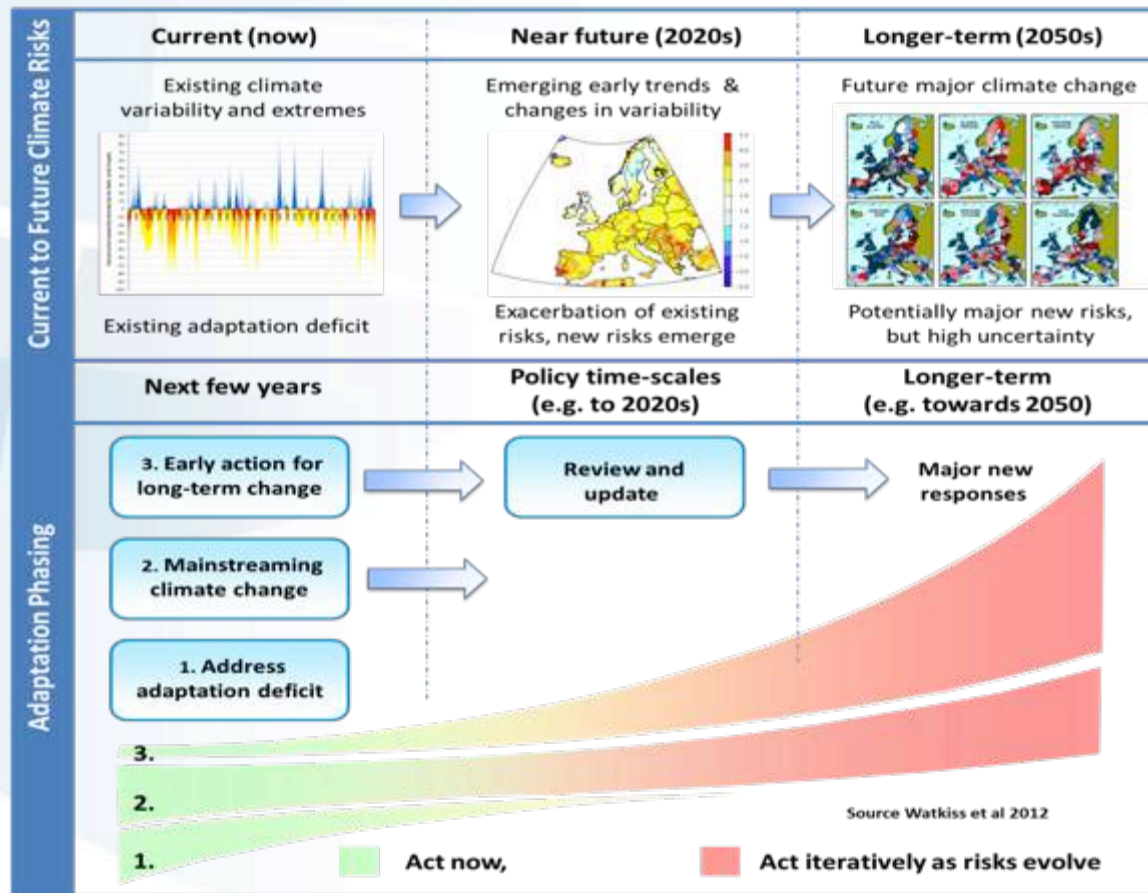
Linking risk to scenarios



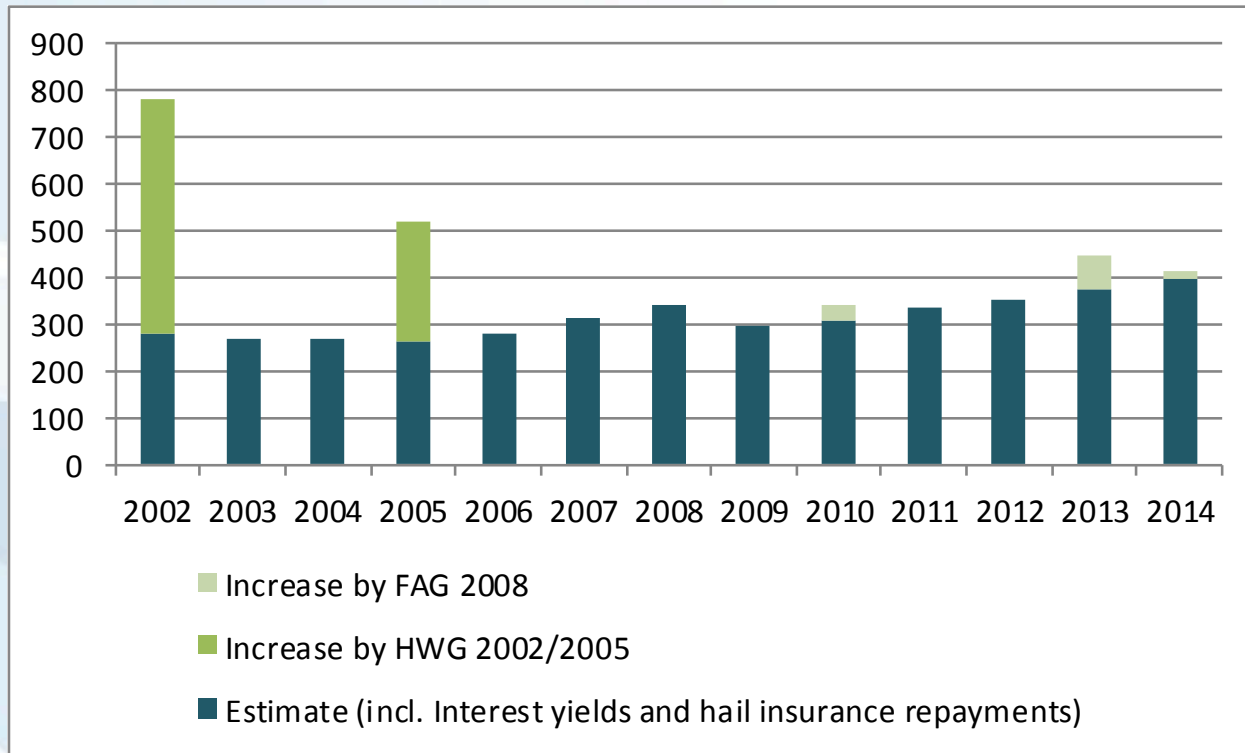
Fiscal Risk and Scorecard

Underlying Fiscal Pressure				Variability		Climate Change Extreme					
Country	Debt/GDP	S1 Indicator	Ageing Cost	Climate change mitigation	Growth adjusted interest rate	Semi-elasticity parameter	AAL 2015 Relative to public expenditure	AAL 2030 Relative to public expenditure	AAL 2050 Relative to public expenditure	Reserve fund/budget item	Average insured losses
Belgium	Red	Red	Red	Orange	Orange	Red	Orange	Orange	Orange	Orange	Green
Bulgaria	Green	Orange	Yellow	Green	Orange	Green	Orange	Orange	Orange	Orange	Red
Czech Republic	Green	Yellow	Orange	Red	Red	Green	Red	Red	Red	Red	Green
Denmark	Yellow	Green	Green	Yellow	Yellow	Red	Yellow	Yellow	Yellow	Grey	Green
Germany	Orange	Green	Red	Green	Green	Orange	Green	Green	Yellow	Grey	Orange
Estonia	Green	Green	Green	Green	Yellow	Yellow	Red	Red	Red	Orange	Red
Ireland	Red	Red	Red	Red	Green	Orange	Orange	Orange	Yellow	Grey	Green
Greece	Red	Yellow	Yellow	Green	Red	Yellow	Yellow	Yellow	Yellow	Grey	Red
Spain	Red	Red	Orange	Orange	Orange	Orange	Green	Green	Green	Grey	Orange
France	Red	Red	Yellow	Orange	Green	Red	Yellow	Yellow	Yellow	Grey	Green
Croatia	Orange	Red	Green	Grey	Orange	Yellow	Green	Green	Green	Grey	Red
Italy	Red	Orange	Orange	Yellow	Yellow	Orange	Yellow	Yellow	Yellow	Grey	Yellow
Cyprus	Red	Grey	Green	Orange	Orange	Orange	Grey	Grey	Grey	Grey	Orange
Latvia	Green	Yellow	Yellow	Red	Yellow	Green	Red	Red	Red	Orange	Red

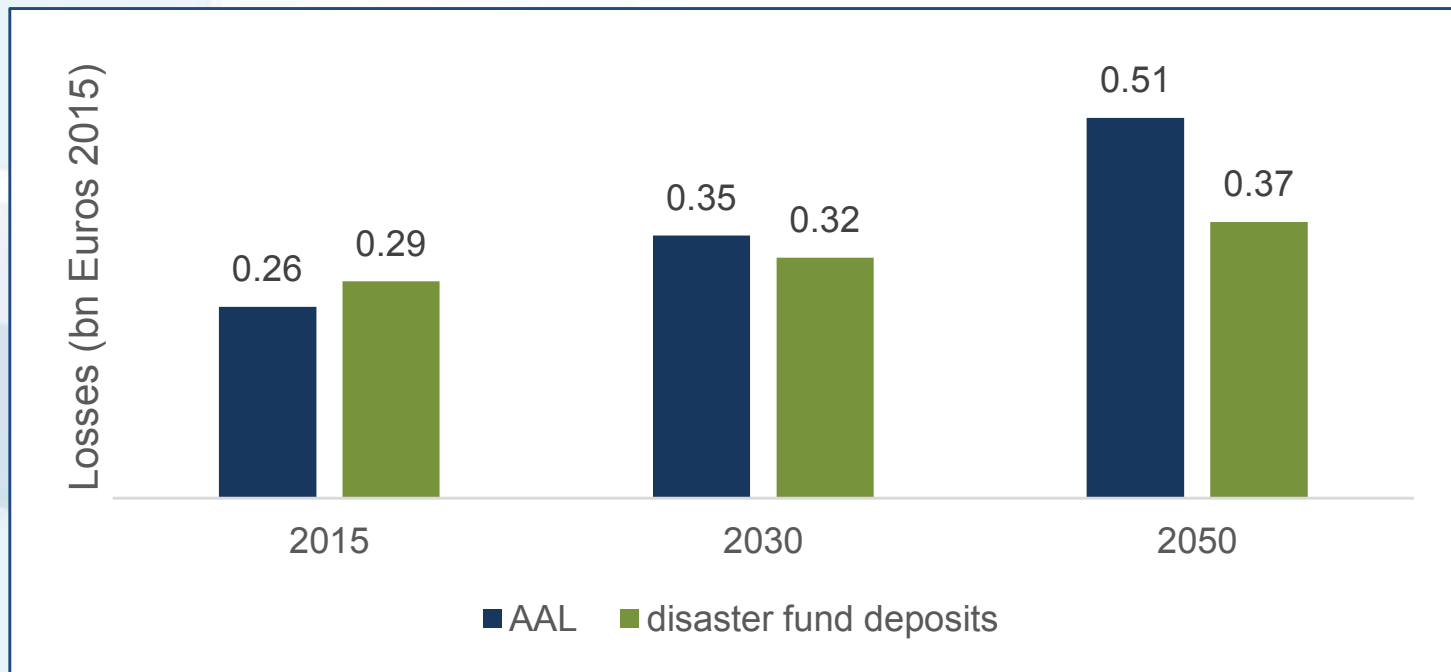
Iterative risk management: when and how to act?



Budgetary implications of flooding



Projection of flood risks and catastrophe fund reserves



Schinko et al., 2016

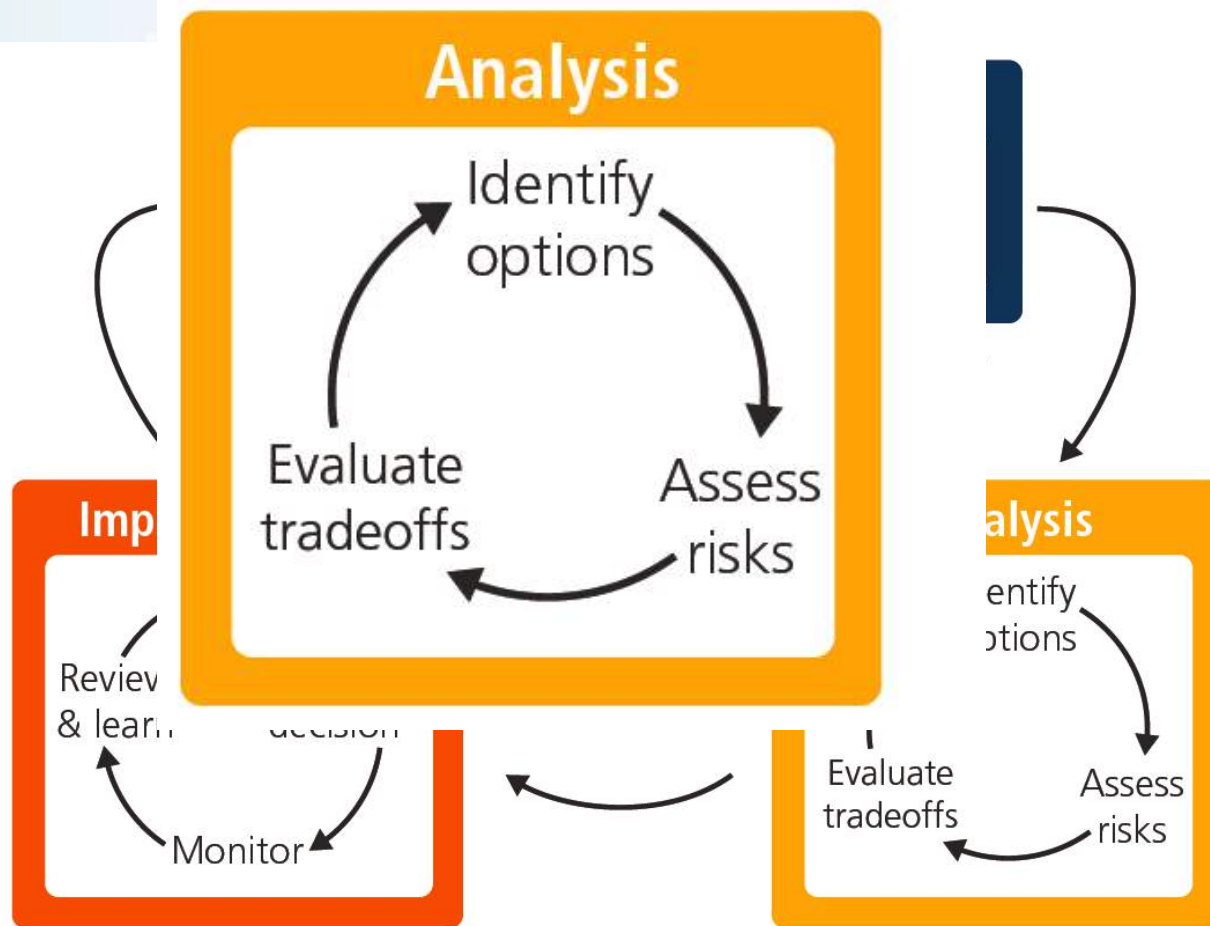
Dealing with risk and uncertainty: Methods and Methodology

	Consequences	
	Known	Unknown
Probabilities	Known	Unknown
Known	<p>Risk</p> <p>Analytical CRM (short-term)</p>	<p>Ambiguity (subjective risk)</p>
Unknown	<p>Uncertainty</p>	<p>Ignorance (deep uncertainty)</p> <p>Iterative CRM (short-medium-term)</p> <p>Adaptive CRM (long-term)</p>

Source: Schunkjo et al., under review

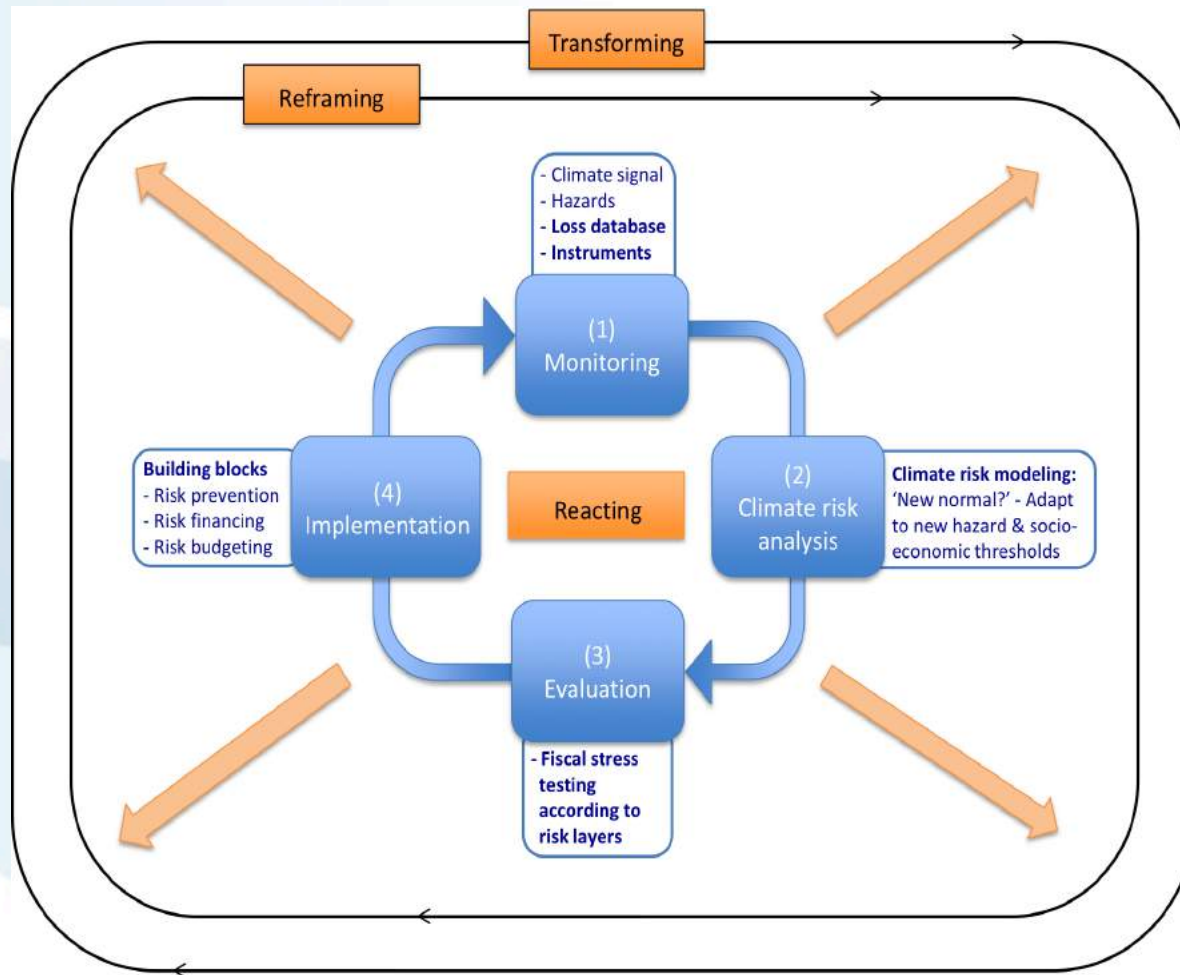
Iterative climate risk management process:

People and knowledge shaping the process and its outcomes

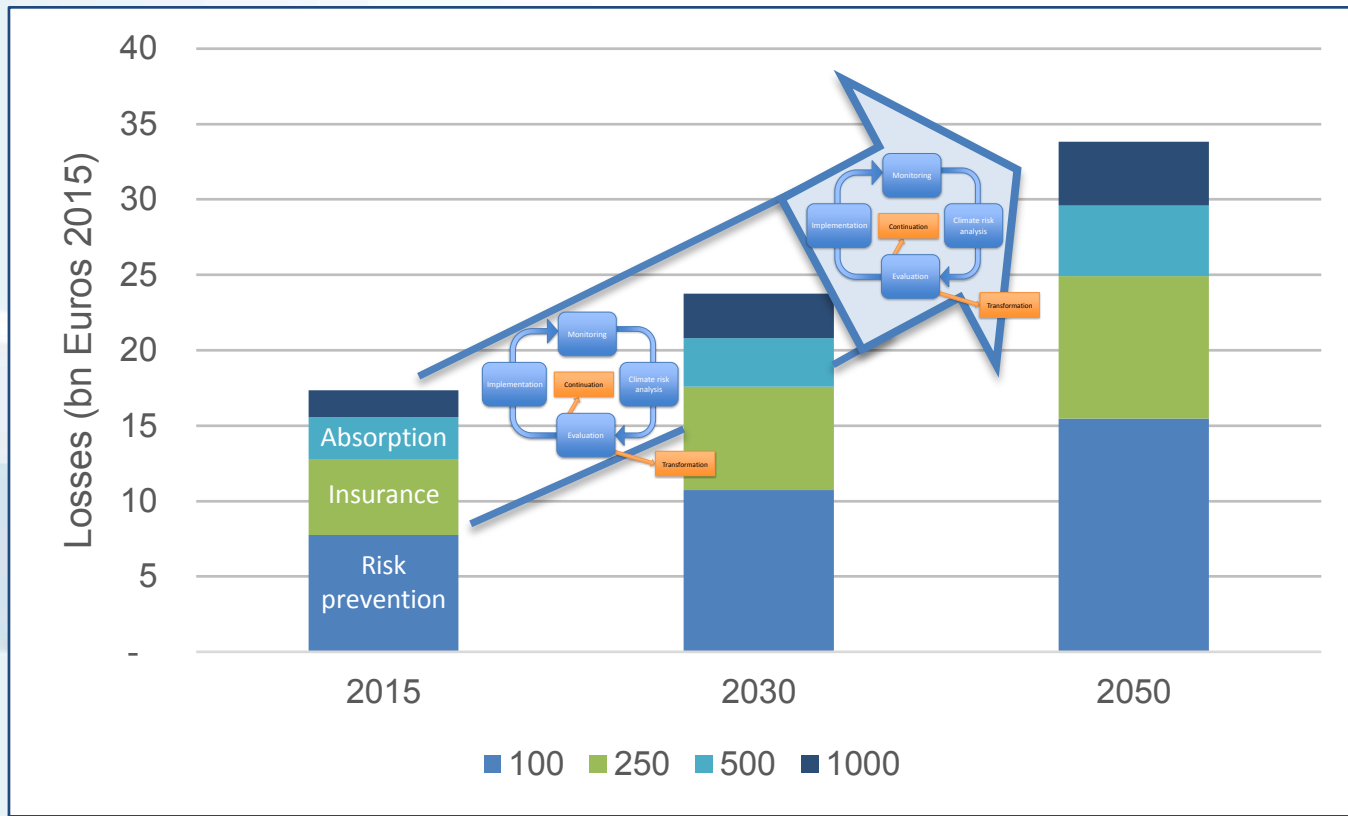


Jones et al., 2

Iterative Climate Risk Management



Iterative Climate Risk Management



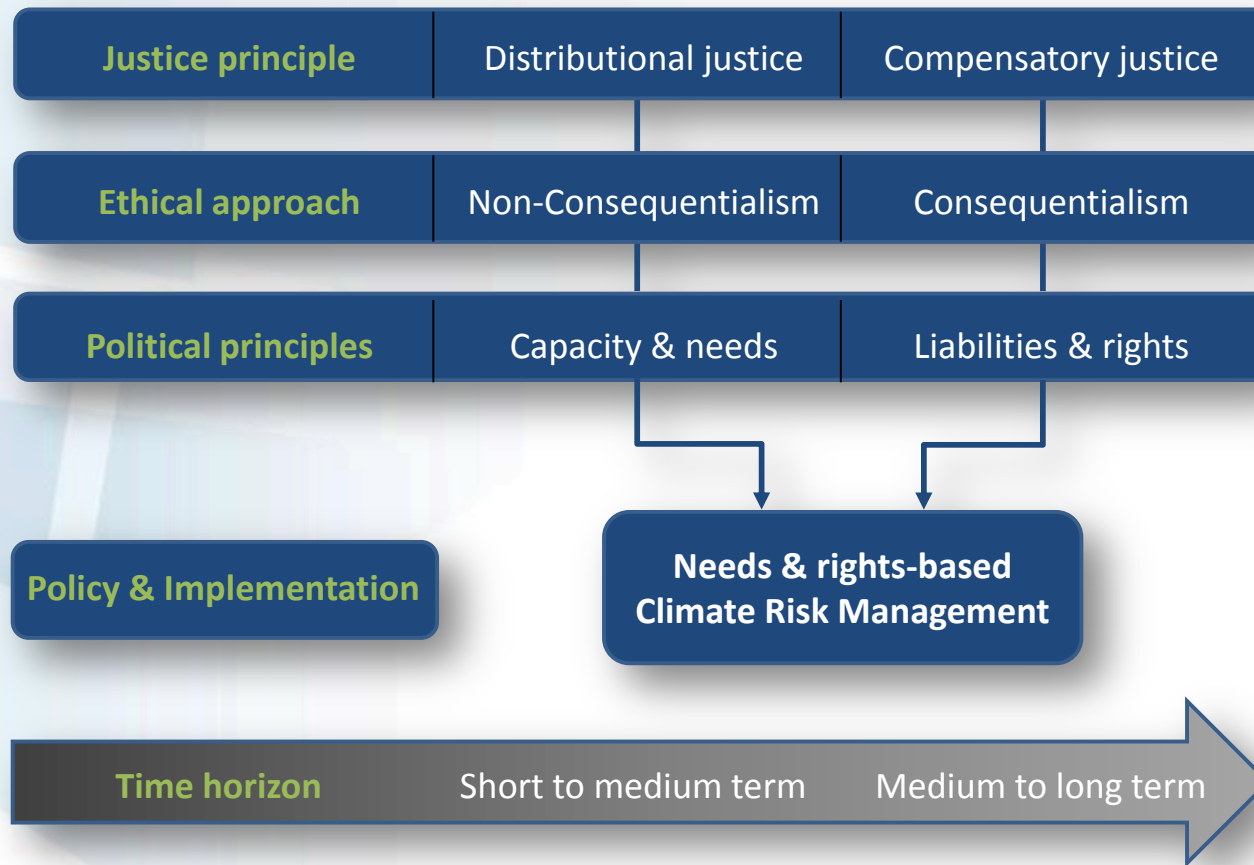
Schinko et al., 2016

3. Dealing with risks “beyond adaptation”

- 2013 Establishment of the “Warsaw international mechanism for loss and damage:”
to deal with and provide support for **climate related damages after adaptation**
- **Contested terrain**
 - ‘Southern countries’ at risk (such as AOSIS countries) demand climate justice
 - OECD negotiators willing to support go risk management, but liability and compensation considered red lines



Positioning Loss & Damage in the climate justice debate



Methodological elements – needs based perspective

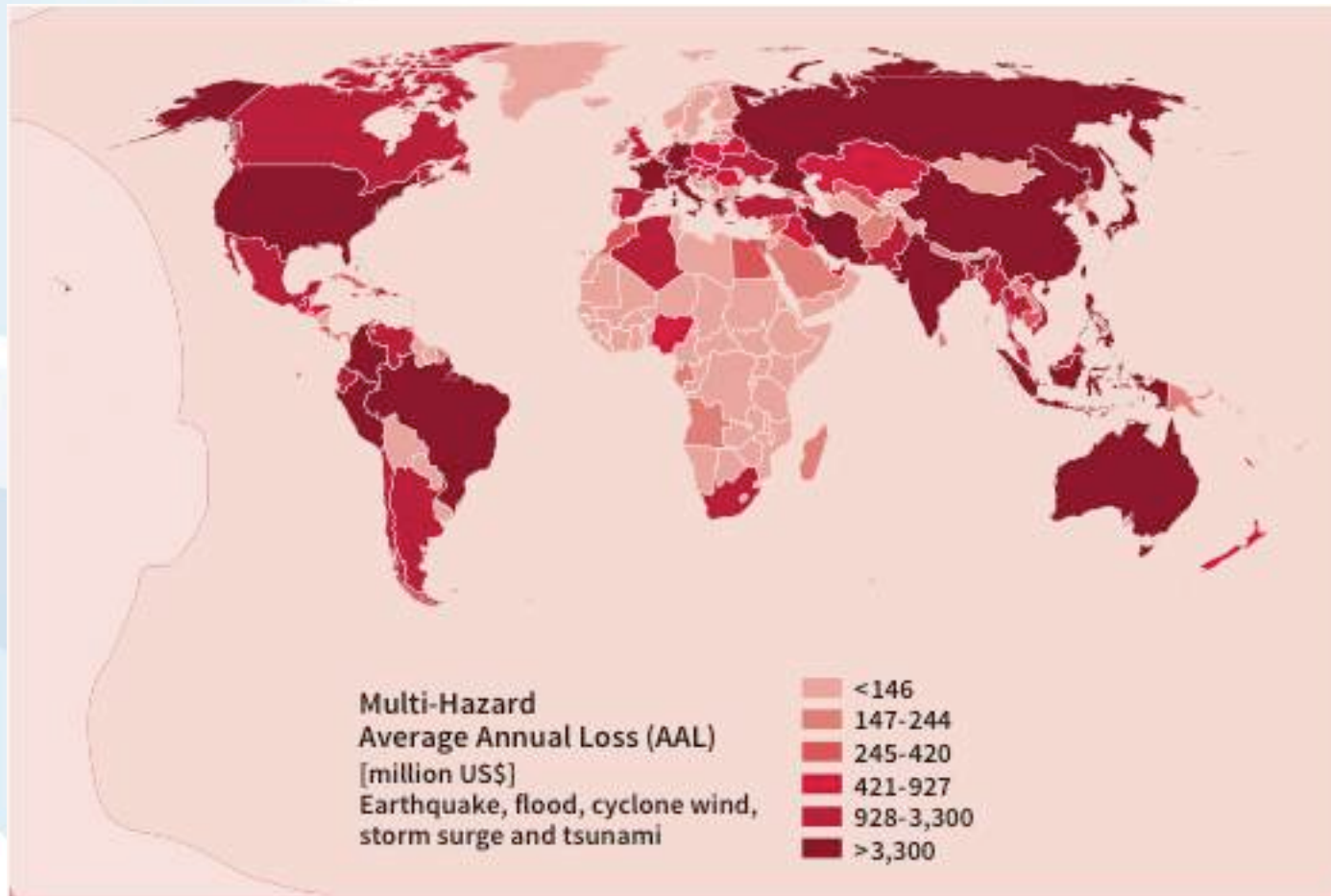
- Identify country-level risk
- Identify country level adaptive capacity: stress-testing
- Risk layering principle:
 - risk reduction for more frequent risks
 - Risk financing and assistance for infrequent risks
- Support from national to local

Distributional justice needs based perspective

GVR

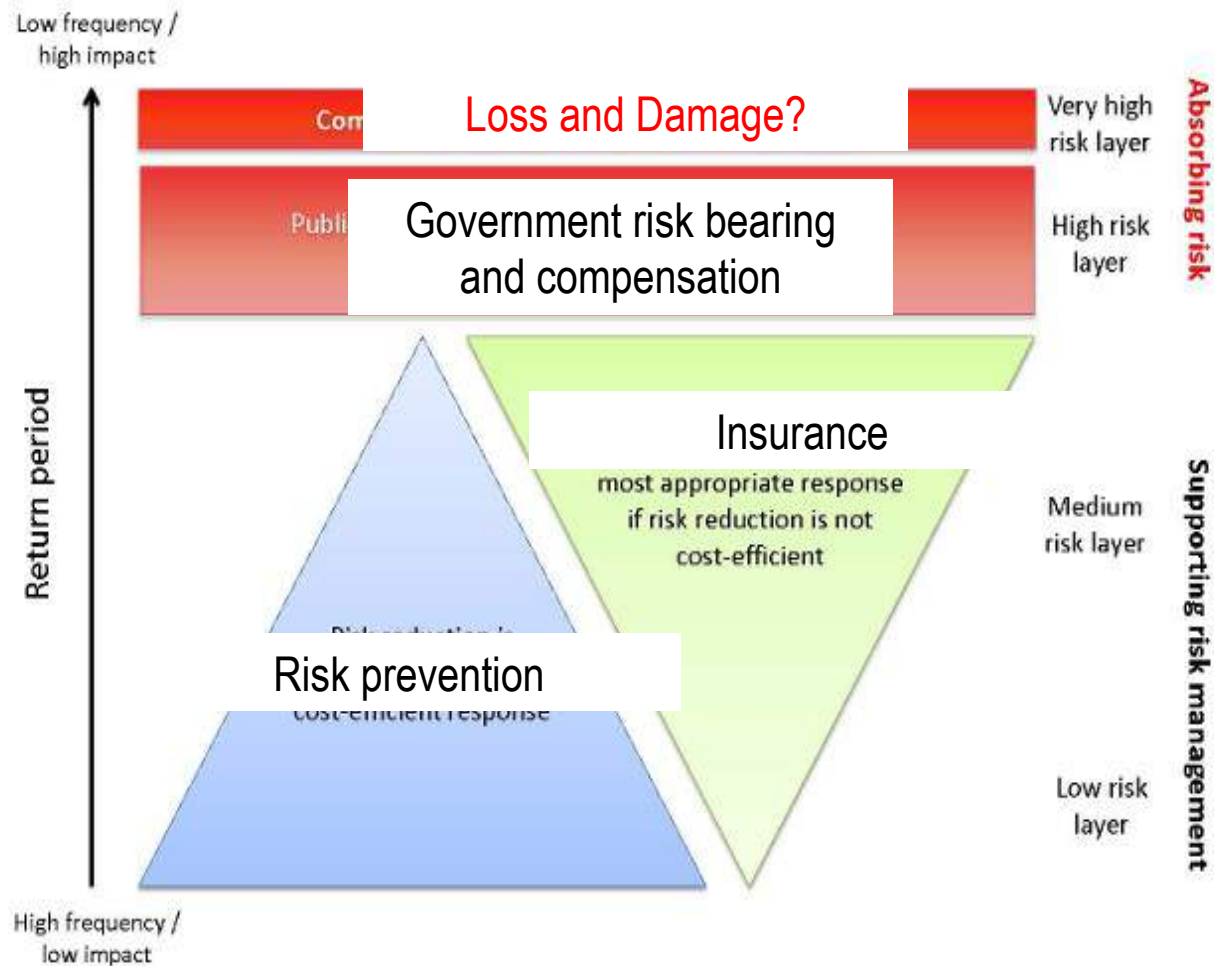
Global Assessment Report
on Disaster Risk Reduction

2015



Global disaster risk today

Portfolios: Layering risk management

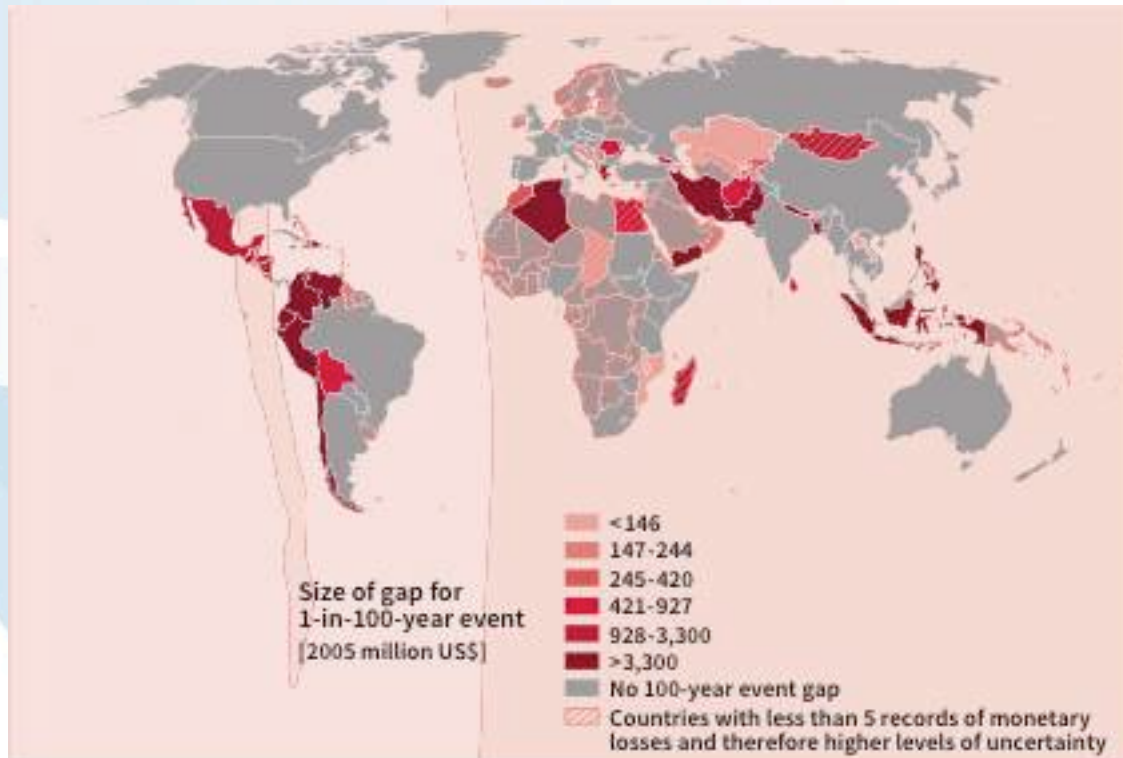


Distributional justice Capacity & Needs

GAR

Global Assessment Report
on Disaster Risk Reduction

2015

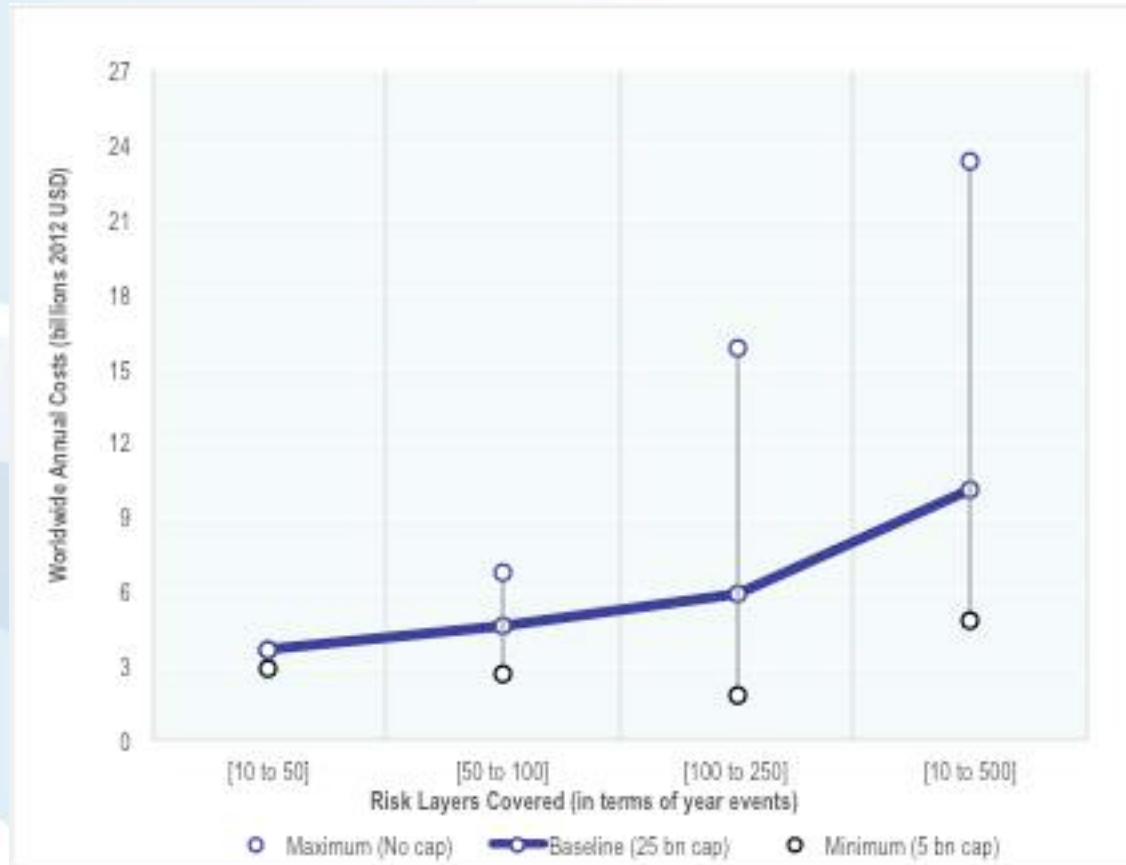


- Compensating all countries for loss and damage beyond their coping capacity
- ~ USD 10 billion annually
- Increasing over time
- Signal for mitigation challenge

IIASA for GAR, 2015

Hochrainer-Stigler et al., *Global Environmental Change*, 2014

Global costs to cover gaps

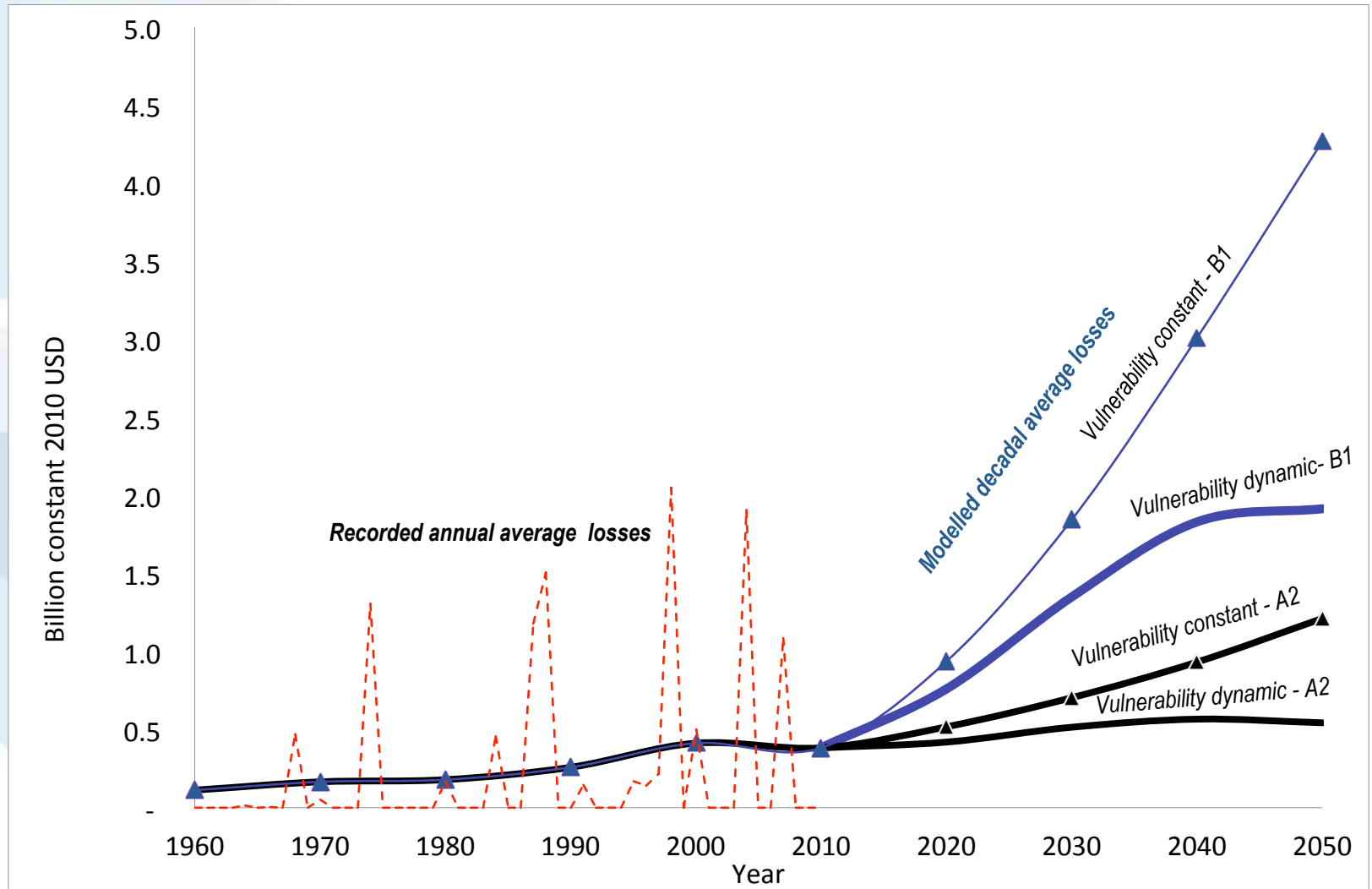


For example:
50-100 year layer:
\$ 4.5 billion [2.7-6.7] /a
necessary for absorbing
risk beyond adaptive
capacity

Option space?

- Regional and national: Risk pooling and financing- Sovereign insurance and regional pools:
→ Caribbean, Pacific, Africa
- National to community level: Public-private partnerships for risk reduction
- National funds to bolster community-level risk management partnerships (Peru)

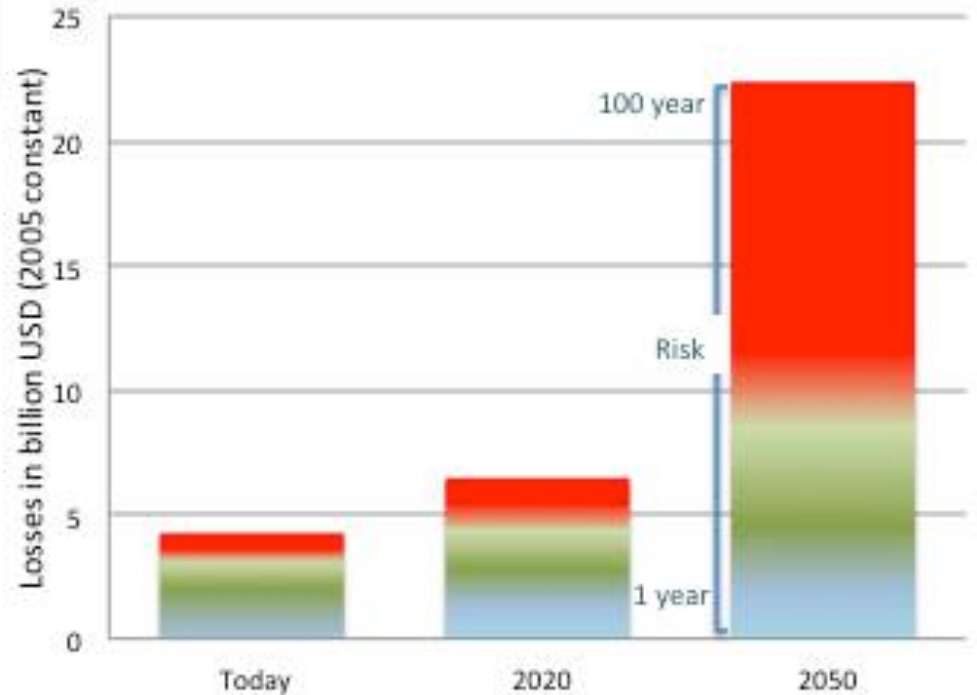
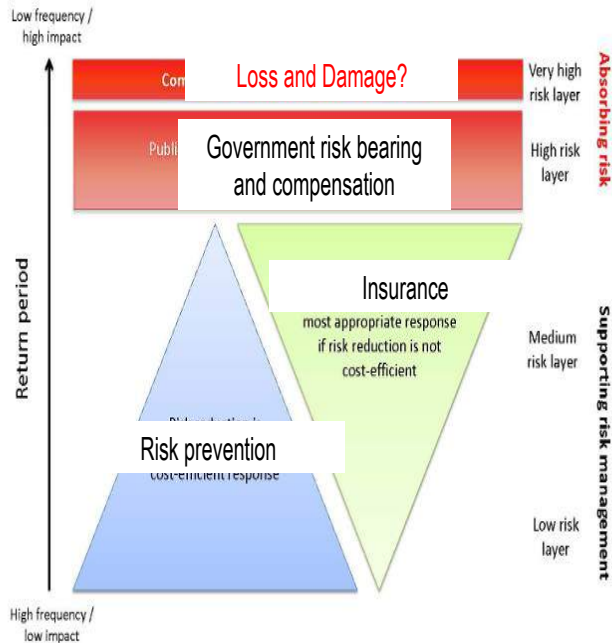
Projecting risks: Bangladesh



Mechler and Bouwer, *Climatic Change*, 2015
Hochrainer et al., 2013

Climate risk layering

Example Bangladesh



Layering risk management

Risk layers with climate change
(B1 scenario and no additional risk reduction)

Bangladesh- modelling risks from riverine flooding

$$DMax_G = 603.48\Delta P + 52623 \quad (1)$$

$$DMax_B = 535.59\Delta P + 65271 \quad (1')$$

$$DMax_M = 227.73\Delta P + 14084 \quad (1'')$$

$$D_t = DMax_G + DMax_B + DMax_M \quad (1''')$$

$$F(x) = \exp(-\exp(-x)) \quad (2)$$

$$F_{\mu,\sigma}(x) = \exp(-\exp(-\left(\frac{x-\mu}{\sigma} + \gamma\right)\pi/\sqrt{6})) \quad (2')$$

$$\text{with } \gamma = \lim_n \left[\sum_k \frac{1}{k} - \log n \right] = 0.5772$$

$$F(t) = 1.2621 \left(\frac{D_t}{10000} \right)^{3.778} \quad (2'')$$

$$V(F_t) = v_0 * F_t * Vi_t \quad (3)$$

$$Vi(t) = 5E + 25 * e^{(-0.0308*t)}$$

$$L(t) = V_t * E_t \quad (4)$$

Final remarks

- As climate change has become real, real action required
- Risk perspective useful to inform decisions on
 - short-medium term adaptation,
 - iterative risk management
 - long term transformation,
 - Mitigation
- Efficiency and responsibility as two linked dimensions (e.g., see Loss and Damage)

Reading

- Hochrainer-Stigler, S., Mechler, R., Pflug, G., Williges, K. (2014) Funding Public Adaptation to Climate-related Disasters. Estimates for a Global Climate Fund. *Global Environmental Change* 25: 87-96
- Jones RN, Patwardhan A, Cohen SJ, Dessai S, Lammel A, Lempert RJ, Mirza MMQ, von Storch H (2014) Foundations for decision making. In: *Climate Change 2014: Impacts, Adaptation, and Vulnerability. Part A: Global and Sectoral Aspects. Contribution of Working Group II to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* [Field, C.B., V.R. Barros, D.J. Dokken, K.J. Mach, M.D. Mastrandrea, T.E. Bilir, M. Chatterjee, K.L. Ebi, Y.O. Estrada, R.C. Genova, B. Girma, E.S. Kissel, A.N. Levy, S. MacCracken, P.R. Mastrandrea, and L.L. White (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA, pp. 195-228.
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- Mechler R. and Bouwer, L. (2015). Reviewing trends and projections of global disaster losses and climate change: Is vulnerability the missing link? *Climatic Change* 33 (1) : 23-35

Reading

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- Mechler, R., Hochrainer-Stigler, S. (2014). Revisiting Arrow-Lind: Managing sovereign disaster risk. *Journal of Natural Resources Policy Research* 6 (1): 93-100
- Mochizuki, J., Vitoontus, S., Wickramarachchi, B., Hochrainer-Stigler, S., Williges, K., Mechler, R., Sovann, R. (2015). Operationalizing Iterative Risk Management under Limited Information: Fiscal and Economic Risks Due to Natural Disasters in Cambodia. *International Journal of Disaster Risk Science* 6:321–334
- Schinko, T., Mechler, R., Hochrainer-Stigler, S. A methodological framework to operationalize Climate Risk Management: Managing sovereign climate-related extreme event risk in Austria, *accepted*
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